Water Quality Improvement Plan for

Big Hollow Lake

Des Moines County, Iowa

Total Maximum Daily Load for: Algae and pH

Prepared by: Andrew Frana





Iowa Department of Natural Resources
Watershed Improvement Section
2021

Table of Contents

List of Figures	4
List of Tables	5
General Report Summary	7
Required Elements of the TMDL	9
1. Introduction	11
2. Description and History of Big Hollow Lake	12
2.1. Big Hollow Lake	
2.2. The Big Hollow Lake Watershed	17
3. TMDL for Algae and Turbidity	24
3.1. Problem Identification	24
3.2. TMDL Target	38
3.3. Pollution Source Assessment	40
3.4. Pollutant Allocation	42
3.5. TMDL Summary	44
4. Implementation Planning	45
4.1. Previous Watershed Planning and Implementation	45
4.2. Future Planning and Implementation	45
4.3. Best Management Practices	46
5. Future Monitoring	52
5.1. Routine Monitoring for Water Quality Assessment	52
5.2. Expanded Monitoring for Detailed Analysis	53
6. Public Participation	57
6.1. Public Meeting	
6.2. Written Comments	
7. References	
Appendix A. Glossary of Terms, Abbreviations, and Acronyms	
Scientific Notation	
Appendix B. General and Designated Uses of Iowa's Waters	
Introduction	
General Use Segments	
Designated Use Segments	
Appendix C. Water Quality Data	
C.1. Individual Sample Results	
C.2. Annual Mean Data	
Appendix D. Watershed Model Development	
D.1. Modeling Approach	74
D.2. STEPL Model Description	
D.3. Meteorological Input	76
D.4. Watershed Characteristics	
D.5. Animals	
D.6. References	
Appendix E. Water Quality Model Development	
E.1. BATHTUB Model Description	
E.2. Model Parameterization	
E.3. References	
Appendix F. Model Performance and Calibration	
F.1. STEPL Performance and Calibration	
F.2. BATHTUB Model Performance	
F.3. References	89

Appendix G. Expressing Average Loads as Daily Maximums	90
Appendix H. 2018 305(b) Water Quality Assessment	
Segment Summary	
Assessment Summary	
Assessment Explanation	
Monitoring and Methods	94
Appendix I. DNR Project Files and Locations	
Appendix J. Public Comments	

List of Figures

Figure 2-1. Big Hollow Lake Vicinity Map	13
Figure 2-2. Annual Precipitation and Estimated Lake Evaporation	15
Figure 2-3. Monthly Precipitation and Estimated ET for the Big Hollow Lake Watershed	16
Figure 2-4. 2013 Bathymetric Map of Big Hollow Lake	17
Figure 2-5. Big Hollow Lake Watershed Landuse Map	19
Figure 2-6. Big Hollow Lake Soil Classification Map	21
Figure 2-7. Slope Classifications in the Big Hollow Lake Watershed	23
Figure 3-1. Ambient Monitoring Location for Water Quality Assessment	
Figure 3-2. TSI Values for Individual Samples in the Analysis Period	28
Figure 3-3. Average Annual TSI Values	29
Figure 3-4. Analysis Period TSI Values for Total Phosphorus and Secchi Depth	31
Figure 3-5. Analysis Period TSI Values for Total Phosphorus and Chlorophyll-A	31
Figure 3-6. Analysis Period TSI Values for Chlorophyll-A and Secchi Depth	32
Figure 3-7. Phosphorus TSI Deviations Grab Samples for Analysis Period	33
Figure 3-8. Phosphorus TSI Deviations Annual Averages for Analysis Period	34
Figure 3-9. Chl-a TSI Values vs Annual and Growing Season Precipitation	35
Figure 3-10. Secchi Depth TSI Values vs Annual and Growing Season Precipitation	35
Figure 3-11. Total Phosphorus TSI Values vs Annual and Growing Season Precipitation	36
Figure 3-12 pH values during the 2011 - 2018 assessment period	37
Figure 3-13 pH and chl-a TSI values 2011 - 2018	38
Figure 4-1. Pounds of Total Phosphorus export to Big Hollow Lake per year by subwatershed	49
Figure 5-1. Potential Monitoring Locations	56
Figure D-1. STEPL Subbasin Map	75
Figure E-1. Eutrophication control pathways in BATHTUB (Walker, 1999)	82

List of Tables

Table 1-1. Technical Elements of the TMDL	9
Table 2-1. Big Hollow Lake Watershed and Lake Characteristics	12
Table 2-2. Weather Station Information for Big Hollow Lake	14
Table 2-3. Big Hollow Lake Watershed Land Uses	18
Table 2-4. Predominant Soils of the Big Hollow Lake Watershed	
Table 2-5. Slope Classifications of the Big Hollow Lake Watershed	
Table 3-1. Overall Average TSI Values in Big Hollow Lake (2011-2018)	
Table 3-2. Implications of TSI Values on Lake Attributes	
Table 3-3. Total Phosphorus, Chl-a, Secchi depth, and Total Nitrogen Relationships and R ²	
Values	
Table 3-4. TN:TP Ratio Summary in Big Hollow Lake.	
Table 3-5. Existing and Target Water Quality (Ambient Monitoring Location)	
Table 3-6. Average Annual TP Loads from each Source.	
Table 3-7. Example Load Allocation Scheme to Meet Target TP Load	
Table 4-1. Potential Land Management BMPs (Prevention Strategies)	
Table 4-2. Potential Structural BMPs (Mitigation Strategies)	48
Table 4-3. Potential in-lake BMPs for Water Quality Improvement	
Table 5-1. Ambient Lake Monitoring Program Water Quality Parameters	53
Table 5-2. Recommended Monitoring Plan	
Table B-1. Designated Use Classes for Iowa Water Bodies	70
Table C-1. ISU and SHL Water Quality Sampling Data (Ambient Location ⁽¹⁾)	72
Table C-2. Precipitation and Annual Mean TSI Values (¹Ambient Location)	73
Table D-1. STEPL Rainfall Inputs (2011-2018 Average Annual Data)	76
Table D-2. STEPL Land Use Inputs	77
Table D-3. C and P Factors for each Land Use.	77
Table D-4. STEPL Slopes for Land Use	78
Table D-5. STEPL Curve Numbers	78
Table D-7. Agricultural Animals and Manure Application	79
Table E-1. Model selections for Big Hollow Lake	83
Table E-2. Global Variables Data for Simulation Period. ¹	84
Table E-3. Segment Morphometry for the Big Hollow Lake	85
Table E-4. Ambient Water Quality (2011-2018 Annual Means)	85
Table E-5. Tributary Data for the Big Hollow Lake	85
Table F-1. Sheet and Rill Erosion in Similar Watersheds	87
Table F-2. Comparison of TP Exports in similar Iowa Watersheds	
Table F-3. Observed and Simulated Water Quality with Calibration Factors	
Table G-1. Multipliers Used to Convert a LTA to an MDL	
Table G-2. Summary of LTA to MDL Calculation for the TMDL	
Table I-1. Project Files and Locations	

List of Abbreviations

Units of measure:

 ac	acre	M	meter
cfs	cubic feet per second	mg	milligram
cfu	colony-forming unit	Mg	megagram (= 1 mt)
cm	centimeter	mi	mile
cms	cubic meters per second	mL	milliliter
d	day	mo	month
g	gram	mt	metric ton (= 1 Mg)
ha	hectare	orgs	E. coli organisms
hm	hectometer	ppm	parts per million
hr	hour	ppb	parts per billion
in	inch	S	second
kg	kilogram	t	ton (English)
km	kilometer	yd	yard
L	liter	yr	year
lb	pound		

Other abbreviations:

AFO	animal feeding operation
BMP	best management practice
Chl-a	chlorophyll a
E. coli	Escherichia coli
GM	geometric mean (pertains to WQS for E. coli, = 126 orgs/100 mL)
LDC	load duration curve
N	nitrogen
ortho-P	ortho-phosphate
Р	phosphorus
SSM	single-sample max (pertains to WQS for E. coli, = 235 orgs/100 mL)
TN	total nitrogen
TP	total phosphorus
WQS	water quality standard

Final TMDL - 6 - February 2021

General Report Summary

What is the purpose of this report?

This report serves multiple purposes. First, it is a resource for increased understanding of watershed and water quality conditions in and around Big Hollow Lake. Second, it satisfies the Federal Clean Water Act requirement to develop a Total Maximum Daily Load (TMDL) for impaired waterbodies. Third, it provides a foundation for locally-driven watershed and water quality improvement efforts. Finally, it may be useful for obtaining financial assistance to implement projects to remove Big Hollow Lake from the federal 303(d) list of impaired waters.

What's wrong with Big Hollow Lake?

Big Hollow Lake is listed as impaired on the 2018 303(d) and pending 2020 303(d) lists for not supporting its primary contact recreation designated use. The impairment is due to elevated levels of algae and pH, which is caused by overly-abundant nutrients and sediment, including sediment-bound phosphorus in the lake.

What is causing the problem?

The amount of phosphorus transported to the lake from the surrounding watershed is sufficient to cause excessive growth of algae, which can reduce water clarity. The excessive levels of algal growth can also lead to widely fluctuating pH values. Phosphorus is carried to the lake in two primary forms: (1) attached to eroded soil that is transported to the lake by rainfall runoff and stream flow, and (2) dissolved phosphorus in runoff and subsurface flow (e.g., shallow groundwater). Phosphorus and sediment within the water column and on the lake bed may become resuspended under certain conditions, which can add to algae and water clarity issues. There are no permitted point sources for phosphorus in the Big Hollow Lake watershed, therefore all phosphorus loads to the lake are attributed to nonpoint sources.

Nonpoint sources are discharged in an indirect and diffuse manner and are often difficult to locate and quantify. Nonpoint sources of phosphorus in the Big Hollow Lake watershed include gully and streambank erosion, sheet and rill erosion from various land uses, runoff and subsurface flows from lands that receive fertilizer application, grazed pasture land, poorly functioning septic systems, manure deposited by wildlife, and particles carried by dust and wind (i.e., atmospheric deposition). A portion of the phosphorus carried to the lake eventually settles to the lake bottom and accumulates. Under certain conditions, this accumulated phosphorus can become available for algal uptake and growth through an internal recycling process.

What can be done to improve Big Hollow Lake?

Reducing phosphorus loss from pasture, row crops, and implementing or improving existing structural BMPs such as terraces, grass waterways, and constructed sediment basins in beneficial locations will significantly reduce phosphorus loads to the lake. Increasing the trapping efficiency of the existing sediment basins may be the most cost effective structural alternative. Stabilization of streambanks and reducing the impact of gully erosion will also limit sediment bound phosphorus to the lake. Finally, removal of curly-leaf pondweed and other invasive plant species may help improve water quality. Curly-leaf pondweed dies back in the summer releasing nutrients that contribute to algal blooms.

Who is responsible for a cleaner Big Hollow Lake?

Everyone who lives, works, or recreates in the Big Hollow Lake watershed has a role in water quality improvement. Nonpoint source pollution is unregulated and responsible for the vast majority of

sediment and phosphorus entering the lake. Therefore, voluntary management of land, animals, and the lake itself will be required to achieve measurable improvements to water quality. Many of the practices that protect and improve water quality also benefit soil fertility and structure, the overall health of the ecosystem, and the value and productivity of the land. Practices that improve water quality and enhance the long-term viability and profitability of agricultural production should appeal to producers, land owners, and lake users alike. Improving water quality in Big Hollow Lake, while also improving the quality of the surrounding land, will continue to require collaborative participation by various stakeholder groups, with land owners playing an especially important role.

Does a TMDL guarantee water quality improvement?

The Iowa Department of Natural Resources (DNR) recognizes that technical guidance and support are critical to achieving the goals outlined in this Water Quality Improvement Plan (WQIP). The TMDL itself is only a document and without implementation will not improve water quality. Therefore, a basic implementation plan is included for use by local agencies, watershed managers, and citizens for decision-making support and planning purposes. This implementation plan should be used as a guide or foundation for detailed and comprehensive planning by local stakeholders.

Reducing pollutants from unregulated nonpoint sources requires voluntary implementation of best management practices. Many solutions have benefits to soil health and sustained productivity as well as water quality. However, quantifying the value of those ecosystem services is difficult, and those benefits are not commonly recognized. Consequently, wide-spread adoption of voluntary conservation practices is often difficult to achieve. A coordinated watershed improvement effort for Big Hollow Lake could address some of these barriers by providing financial assistance, technical resources, and information/outreach to landowners to encourage and facilitate adoption of conservation practices.

What are the primary challenges for water quality implementation?

In most Iowa landscapes, implementation requires changes in land management and/or agricultural operations. Management decisions may include changes in the number of acres that are actively tilled and the diversity and rotation of crops produced. These changes present challenges to producers by requiring new equipment (e.g., no-till planters), narrowing planting, harvesting and fertilization windows, and necessitating more active and complex farm management.

Additionally, potential short-term losses in yields are more easily recognized and quantified than long-term benefits to soil health and sustained productivity. It is not easy to overcome existing incentives and the momentum of current practices. Promoting a longer-term view with an emphasis on long-term soil fertility, production, agroecosystem health, and reduced input costs will be essential for successful, voluntary implementation by willing conservation partners. However, water quality improvement and enhancement of Big Hollow Lake as a recreational resource are certainly attainable goals, and are appropriate and feasible near-term goals for a coordinated watershed improvement effort.

Final TMDL -8 - February 2021

Required Elements of the TMDL

This Water Quality Improvement Plan has been prepared in compliance with the current regulations for TMDL development that were promulgated in 1992 as 40 CFR Part 130.7 in compliance with the Clean Water Act. These regulations and consequent TMDL development are summarized below in Table 1-1.

Table 1-1. Technical Elements of the TMDL.

Name and geographic location of the impaired or threatened waterbody for which the TMDL is being established:	Big Hollow Lake, Waterbody ID IA 02-ICD-6496, located in S17, T71N, R3W, 5 miles southwest of Mediapolis
Surface water classification and designated uses:	A1 – Primary Contact B(LW) – Aquatic life HH – Human health (fish consumption)
Impaired beneficial uses:	A1 – Primary Contact (IR 5a) B(LW) – Aquatic Life (IR 5a)
TMDL priority level:	Priority Tier 1
Identification of the pollutants and applicable water quality standards (WQS):	Poor water transparency due to algae. Associated pH issues stemming from algal growth.
Quantification of the pollutant loads that may be present in the waterbody and still allow attainment and maintenance of WQS:	Excess algae is associated with total phosphorus (TP). The allowable average annual TP load = 2,628.5 lbs/year; the maximum daily TP load = 22.4 lbs/day.
Quantification of the amount or degree by which the current pollutant loads in the waterbody, including the pollutants from upstream sources that are being accounted for as background loading, deviate from the pollutant loads needed to attain and maintain WQS:	The existing growing season load of 6,760 lbs/year must be reduced by 4,131.5 lbs/year to meet the allowable TP load. This is a reduction of approximately 61 percent.
Identification of pollution source categories:	There are no regulated point source discharges of phosphorus in the watershed. Nonpoint sources of phosphorus include fertilizer and manure from row crops, sheet and rill erosion from row crops and pasture, gully and streambank erosion, wildlife, septic systems, groundwater, atmospheric deposition, and others. There is one regulated point source requiring pH limits on effluent discharged.

Final TMDL -9 - February 2021

Wasteload allocations (WLAs) for pollutants from point sources:	There are no allowable point source discharges for phosphorus. The single point source discharging pH sensitive effluent is permitted between 6.5 and 9.0 pH, similar to WQS for lake impairment levels
Load allocations (LAs) for pollutants from nonpoint sources:	The allowable annual average TP LA is 2,365.6 lbs/year, and the allowable maximum daily LA is 20.2 lbs/day.
A margin of safety (MOS):	An explicit 10 percent MOS is incorporated into this TMDL.
Consideration of seasonal variation:	The TMDL is based on annual TP loading. Although daily maximum loads are provided to address legal uncertainties, the average annual loads are critical to in-lake water quality and lake/watershed management decisions.
Reasonable assurance that load and wasteload allocations will be met:	Reasonable assurances for reductions in nonpoint source pollution are provided by (1) a list of BMPs (see Section 4 of this WQIP) that would provide phosphorus reductions, (2) a group of nonstructural practices that prevent transport of phosphorus, (3) proposed methodology for prioritizing and targeting BMPs on the landscape, and (4) best available data for estimating the efficiency/reduction associated with BMPs.
Allowance for reasonably foreseeable increases in pollutant loads:	Although watershed development may continue in the future, an increase in the pollutant load from land use change is not expected.
Implementation plan:	An implementation plan is outlined in Section 4 of this Water Quality Improvement Plan. Phosphorus loading and associated impairments must be addressed through a variety of voluntary management strategies and structural practices. Emphasis on watershed best management practices.

Final TMDL - 10 - February 2021

1. Introduction

The Federal Clean Water Act requires all states to develop lists of impaired waterbodies that do not meet water quality standards (WQS) and support designated uses. This list of impaired waterbodies is referred to as the state's 303(d) list. In addition to developing the 303(d) list, a Total Maximum Daily Load (TMDL) must be developed for each impaired waterbody included on the list. A TMDL is a calculation of the maximum amount of a pollutant that a waterbody can tolerate without exceeding WQS and impairing the waterbody's designated uses. The TMDL calculation is represented by the following general equation:

 $\mathsf{TMDL} = \mathsf{LC} = \Sigma \; \mathsf{WLA} + \Sigma \; \mathsf{LA} + \mathsf{MOS}$

Where: TMDL = total maximum daily load

LC = loading capacity

 Σ WLA = sum of wasteload allocations (point sources) Σ LA = sum of load allocations (nonpoint sources) MOS = margin of safety (to account for uncertainty)

One purpose of this Water Quality Improvement Plan (WQIP) for Big Hollow Lake, located in Des Moines County in eastern Iowa, is to provide a TMDL for algae and pH, which has decreased water quality in the lake. Another purpose is to provide local stakeholders and watershed managers with a tool to promote awareness and understanding of water quality issues, develop a comprehensive watershed management plan, obtain funding assistance, and implement water quality improvement projects. Overabundance of phosphorus is largely responsible for excessive algal growth, which impairs the primary contact designated use of Big Hollow Lake. The impairments are addressed by development of a TMDL that limits total phosphorus (TP) loads to the lake. Phosphorus reductions should be accompanied by reduced algal growth, which may help stabilize pH fluctuations in the water column.

The plan also includes descriptions of potential solutions to the impairments. This group of solutions is presented as a toolbox of best management practices (BMPs) for improving water quality in Big Hollow Lake, with the ultimate goal of meeting water quality standards and supporting designated uses. These BMPs are outlined in the implementation plan in Section 4.

The Iowa Department of Natural Resources (DNR) recommends a phased approach to watershed management. A phased approach is helpful when the origin, interaction, and quantification of pollutants contributing to water quality problems are complex and difficult to fully understand and predict. Iterative implementation of improvement practices and additional water quality assessment (i.e., monitoring) will help ensure gradual progress towards water quality standards, maximize cost efficiency, and prevent unnecessary or ineffective implementation of costly BMPs. Implementation guidance is provided in Section 4 of this report, and water quality monitoring guidance is provided in Section 5.

This plan will be of limited value unless additional watershed improvement activities and BMPs are implemented. This will require the active engagement of local stakeholders and land owners. Experience has shown that locally-led watershed plans have the highest potential for success. The Watershed Improvement Section of DNR has designed this plan for stakeholder use and may be able to provide technical support for the improvement of water quality in Big Hollow Lake.

2. Description and History of Big Hollow Lake

Big Hollow Lake is located in Franklin Township, Des Moines County approximately 5 miles southwest of the City of Mediapolis. Construction on Big Hollow Lake was completed in 2008 and is owned and managed by the Des Moines County Conservation Board. The lake and recreation area provide camping, fishing, hunting and other outdoor recreation activities for the public. Figure 2-1 is a 2019 aerial photograph with the boundaries of the watershed shown.

Improvements

The recreation area and park has continued to add amenities in the years following initial construction and now include multiple docks, a beach, and a shooting range attached to the park. In 2014 the lake was drawn down to add fish habitat near the shore to provide opportunities for anglers in the area.

Table 2-1 lists some of the general characteristics of Big Hollow Lake and its watershed. Estimation of physical characteristics such as surface area, depth, and volume are based on a bathymetric survey conducted by the DNR in August of 2013.

Table 2-1. Big Hollow Lake Watershed and Lake Characteristics.

Table 2-1. big Hollow Lake Watershed and Lake Characteristics.			
DNR Waterbody ID	ID Code: IA 02-ICD-6496		
12-Digit Hydrologic Unit Code (HUC)	070801041203		
12-Digit HUC Name	Big Hollow - Flint Creek		
Location	Des Moines County, S17, T71N, R3W; 5 miles southwest		
Location	of Mediapolis		
Latitude	40.944° N (ambient lake monitoring location)		
Longitude	91.237° W (ambient lake monitoring location)		
	A1 – Primary Recreation		
Designated Uses	B(LW) – Aquatic Life		
	HH – Human health (fish consumption)		
Tributaries	Big Hollow Creek, Unnamed streams		
Receiving Waterbody	Big Hollow Creek		
Lake Surface Area (1)	169.1 acres		
Length of Shoreline	37,305 feet		
Shoreline Development Index	3.88		
Maximum Depth (1)	56.8 feet		
Mean Depth (1)	16.1 feet		
Lake Volume (1)	2701 acre-feet		
Watershed Area (1)	4,733 acres (includes lake)		
Watershed:Lake Ratio (2)	27:1		
Hydraulic Lake Residence Time (3)	142 days		

- (1) Per August 2013 bathymetric survey.
- (2) (Watershed Area Lake Area) / Lake Area
- (3) BATHTUB model prediction for average annual conditions (2011-2018)

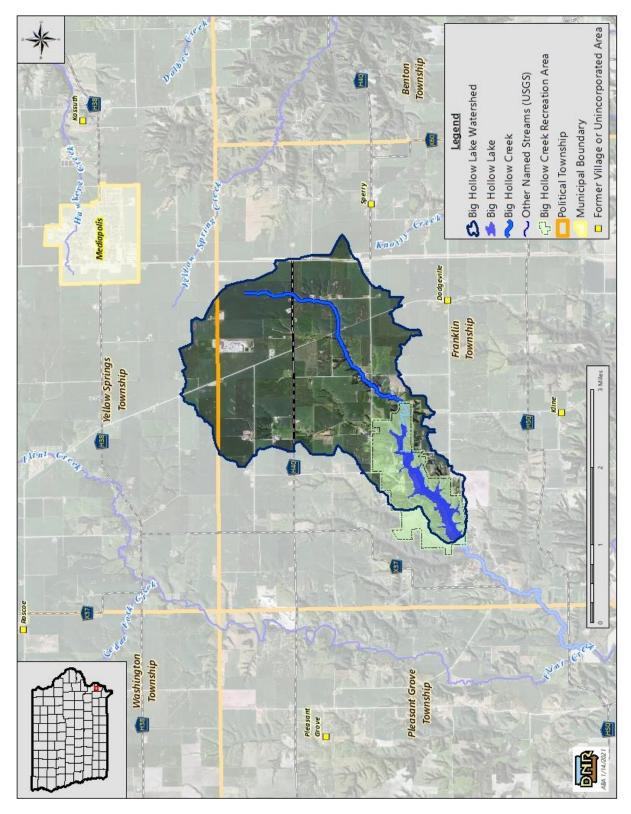


Figure 2-1. Big Hollow Lake Vicinity Map.

Water Quality History

Water quality data has been collected through the statewide survey of Iowa Lakes, which was conducted from 2000 through 2018 by Iowa State University (ISU). Data was available for Big Hollow Lake from 2011 to 2018, which includes the 2018 305(b) assessment period of 2012 to 2016.

2.1. Big Hollow Lake

Hydrology

Daily precipitation data were obtained from the Mount Pleasant Station, downloadable from the Iowa Environmental Mesonet (IEM). Daily potential evapotranspiration (PET) data were obtained from the Iowa Ag Climate Network, downloadable from the IEM (IEM, 2017b). The Iowa State Climatologist provides quality control of these data. Daily observations between January 1, 2011 and December 31, 2018 were used in climate assessment and model development. Table 2-2 reports weather station information.

Table 2-2. Weather Station Information for Big Hollow Lake.

Data	Temperature/Precipitation	Potential ET	
Network	IACLIMATE	ISU AgClimate/ISU Soil Moisture	
Station Name (ID)	Mount-Pleasant (IA5796)	Crawfordsville (CRFI4)	
Latitude	40.95°	41.19°	
Longitude	-91.55°	-91.48°	

Source: https://mesonet.agron.iastate.edu/climodat

Average annual precipitation near Big Hollow Lake was 37.7 inches from 2011-2018. The annual average precipitation during this time period was slightly lower than the 30-year annual average of 38.4 inches. Figure 2-2 illustrates the annual precipitation totals, along with lake evaporation (estimated as 70 percent of annual PET). This chart shows an inverse relationship between precipitation and lake evapotranspiration (ET), mainly due to climatological factors such as cloud cover and temperature. Wet years show a surplus of precipitation, while dry years such as 2012 and 2016 show a precipitation deficit in comparison to lake ET. The estimated annual lake ET of 31.9 inches is lower than to the annual precipitation over the modeled time period. This shows that watershed runoff is needed to maintain a steady state condition for lake water levels over a long modeling period. The dataset for lake ET was not complete for the year 2014 due to missing data during the summer months and was therefore excluded from analysis.

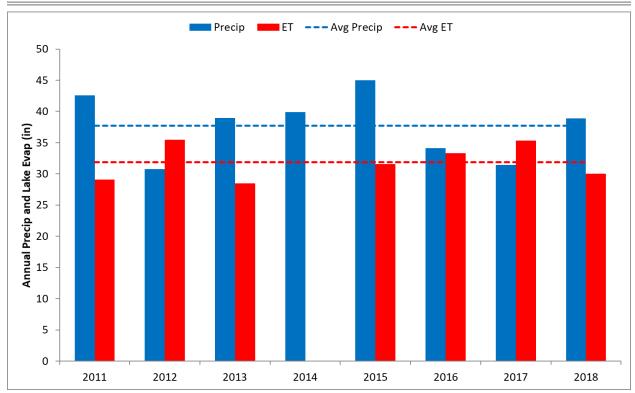


Figure 2-2. Annual Precipitation and Estimated Lake Evaporation.

Precipitation varies greatly by season in lowa, with approximately 70 percent of annual rainfall taking place in half of the year (April through September). Monthly average precipitation is illustrated in Figure 2-3, along with estimated evapotranspiration (ET) in the watershed based on vegetation cover. Although precipitation is highest during the growing season, so is ET, and a monthly moisture deficit occasionally occurs. Note that watershed ET is typically higher than lake evaporation in the summer months, a result of high temperatures and vegetation transpiring large volumes of moisture from the soil during the peak of the growing season. It is often during this period that harmful algal blooms develop in waterbodies, as water heats up and lake flushing is minimal.

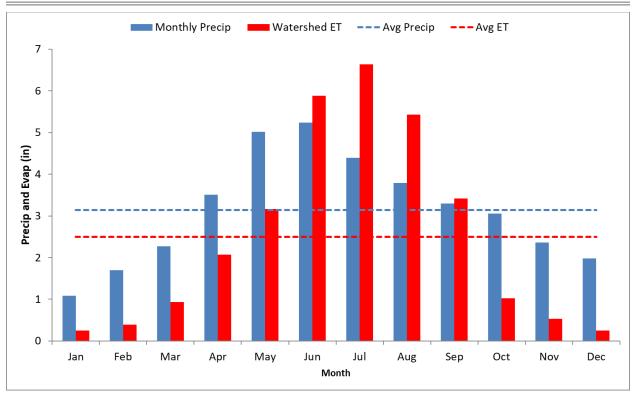


Figure 2-3. Monthly Precipitation and Estimated ET for the Big Hollow Lake Watershed.

Rainfall runoff, direct precipitation, evapotranspiration, shallow groundwater flow, and deep aquifer recharge are all part of the lake's hydrologic system. Estimated residence time is based on annual precipitation and evaporation data, Spreadsheet Tool for Estimating Pollutant Load (STEPL) estimates of average annual inflow, and a water balance calculated within the BATHTUB model. The BATHTUB water balance calculation includes: inflows (from STEPL), direct precipitation, evaporation calculated from measured PET at Lewis, Iowa and lake morphometry.

During years of below average precipitation, residence time increases. In wet years, the opposite is true as residence time decreases. In lakes with smaller watershed to lake ratios the residence time may be longer than lakes with larger watershed to lake ratios. The average residence time in Big Hollow Lake is 142 days.

Morphometry

According to the most current bathymetric data (August 2013), the surface area of Big Hollow Lake is 169.1 acres. Estimated water volume of the lake is 2,701 acre-feet (ac-ft), with a mean depth of 16.1 ft and a maximum depth of 56.8 ft in the western section of the lake near the outfall. The reservoir, like most man-made stream impoundments, has an irregular shape, with small dissected arms that lead to upland overland flow paths. Evidence of gulley erosion near the lake and sedimentation in upstream basins suggest that the watershed of Big Hollow has a large impact on water quality. The significance of sediment (and associated phosphorus) loading from the watershed is further evidenced by the shoreline development index of 3.88, which is high. Values greater than 1.0 suggest the shoreline is highly dissected and indicative of a high degree of watershed influence (Dodds, 2000). High indexes are frequently observed in man-made reservoirs, and it is not surprising that watershed processes are critically important for the chemical, physical, and biological processes that take place in Big Hollow Lake. Lake morphometry and bathymetry data are shown in Figure 2-4.

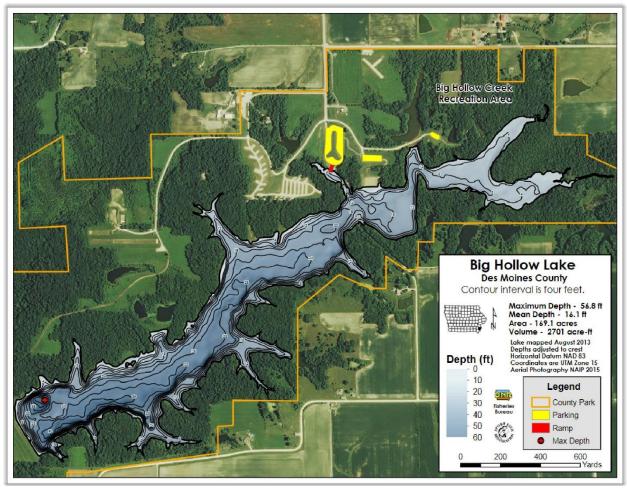


Figure 2-4. 2013 Bathymetric Map of Big Hollow Lake

2.2. The Big Hollow Lake Watershed

The watershed boundary of Big Hollow Lake encompasses 4,733 acres (including the lake) and is illustrated in Figure 2-1. The watershed-to-lake ratio of 27:1. This ratio means that for every one acre of lake, there are 27 acres of watershed contributing runoff, sediment, and potential pollutants to the lake. This ratio indicates a successful lake restoration program will be based on both watershed and lake based solutions. Mitigation of watershed influence will be required, and in-lake techniques may have short effective life spans in the absence of watershed improvements and renovations. A prudent watershed management strategy should focus on problem areas that can be most easily addressed and implementing alternatives that provide multiple benefits in addition to water quality, such as increased soil health, erosion reduction, and habitat enhancement. Watershed management and implementation strategies are discussed in more detail in Section 4 – Implementation Planning.

Land Use

Land use information for the area was created from a windshield survey conducted of the area in the summer of 2020, from various aerial photography, and from crop data layer (CDL) sets from 2017-2020 through ArcGIS. The predominate land use is corn and soybean row crops, with row crops making up approximately 70.0 percent of the watershed (Table 2-3 and Figure 2-5). The observed landuse, crop

rotation, and tillage is also shown for 2020. Extended crop rotations including small grains were considered as row crops as a conservative calculation in subsequent model simulations. Grassland is an aggregate of Alfalfa/Hay, ungrazed land, and conservation programs.

Table 2-3. Big Hollow Lake Watershed Land Uses.

Land Use	Description	Area (acres)	Percent (%)
Row Crop	Corn and Soybeans	3,314	70.0
Grassland	Un-grazed Grassland, Alfalfa/Hay	190	4.0
Forest	Bottomland, Coniferous, Deciduous	534	11.3
Urban	Farmstead, Roads	333	7.0
Pasture	Grazed grassland	183	3.9
Water/Wetland ¹	Water and Wetland	179	3.8
Total		4,733	100.0

⁽¹⁾ Includes Big Hollow Lake surface area.

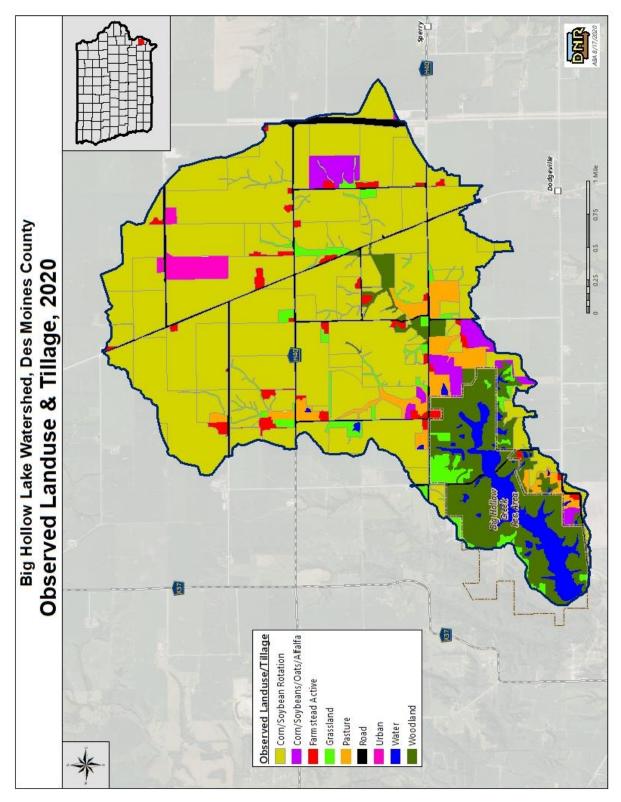


Figure 2-5. Big Hollow Lake Watershed Landuse Map.

Soils, Climate, and Topography

The Big Hollow Lake watershed is on the edge of the Southern Iowa Drift Plain situated on highlands near the boundary with the Iowa-Cedar Lowlands. This upland near the boundary is extremely flat and suitable for row crop cultivation. Closer to the lake the landscape consists of sharp features with alternating peaks and saddles. Numerous rills, creeks, and gullies branch out across the landscape, shaping the old glacial deposits into steep hills and valleys. (Prior, 1991).

The watershed is made up mainly of the Taintor and Mahaska soil series. These associations are characterized by flat to very flat uplands, poorly to somewhat poorly drained soils formed on loess (USDA-NRCS, 1980).

As seen from Table 2-4 the Taintor, Mahaska, and Clinton soils make up a majority of the soils types in the watershed comprising 63.9 percent of the watershed. Table 2-4 shows the soils, map units, area, percent area of the watershed, general description and typical slopes of each soil in the watershed. Figure 2-6 is a map of the soil types in the watershed.

Table 2-4. Predominant Soils of the Big Hollow Lake Watershed.

Soil Name	Map Units	Area (ac)	Area (%)	Description	Hydrologic Soil Group	Typical Slopes (%)
Taintor	279	1333	28.2	Very deep, poorly drained, formed in loess	D	0-2
Mahaska	280	1237	26.1	Very deep, somewhat poorly drained, loess	C/D	0-2
Clinton	80C; 80C2	456	9.5	Very deep, moderately well drained, loess	С	2-9
Lindley	424	322	5.6	Very deep, well drained, upland positioned glacial till	С	14-40
Nira	570	301	6.4	Very deep, moderately well drained, loess	С	2-9
Hedrick	571	269	5.7	Very deep, moderately well drained, loess	С	2-5
Nodaway-Cantril- Klum	730B	158	3.3	Shares characteristics of each soil in complex	В	2-5
Gara-Rinda Complex	893D2	115	2.4	Shares characteristics of each soil in complex	С	9-14
Givin	75	77	1.6	Very deep, somewhat poorly drained, loess	C/D	1-3
Other Minor Soils		465	11.2	Minor soils, complexes, quarry, water	N/A	
Totals		4733	100.0	Varies		Varies

Final TMDL - 20 - February 2021

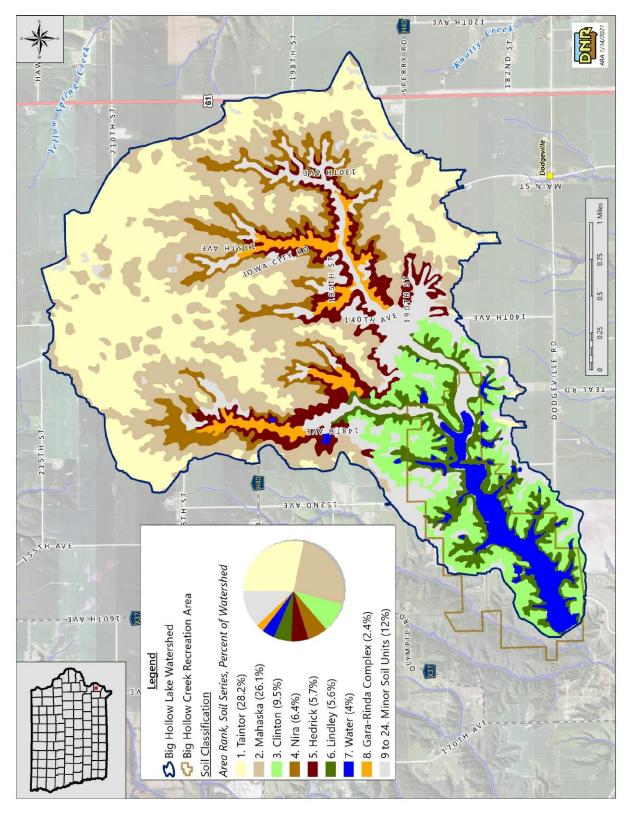


Figure 2-6. Big Hollow Lake Soil Classification Map.

Elevations in the watershed range from a maximum of 964 feet North American Vertical Datum 1988 (NAVD 88) to a minimum of 800 feet NAVD 88. The average slope class of the watershed is Class A with nearly flat (0 - 2 percent slope) regions making up a large percentage of the watershed at 53.3 percent. Table 2-5 shows the percentage breakdown of slope classifications throughout the watershed and Figure 2-7 illustrates the distribution of the slopes within the Big Hollow Lake watershed. Note, the extremely flat uplands, the gully formations closer to the lake inlets, and the slopes of an operational gypsum mine located in the watershed.

Table 2-5. Slope Classifications of the Big Hollow Lake Watershed.

Slope Class (%)	Area (%)	Description of Slope Class	
Class A (0 – 2)	53.3	Nearly Flat	
Class B (2 – 5)	20.8	Gently sloping	
Class C (5 – 8)	12.5	Moderately Sloping	
Class D (8 – 15)	6.2	Strongly Sloping	
Class E (15 – 30)	2.5	Moderately Steep	
Class F (30 and up)	4.7	Steep to Very Steep	
Total	100.0		

The combination of soil classification, slope, topography, and hydrologic soil group (discussed more in Appendix D) indicate that the majority of non agricultural areas in the Big Hollow Lake watershed would not be tile drained while some of the upland crop areas may be drained. The absence of drainage district data indicate that minimal formal drainage is present in the watershed. However, agricultural management practices related to tile drainage may change in the future, which may lead to changes in watershed loading and its effects on Big Hollow Lake.

Final TMDL - 22 - February 2021

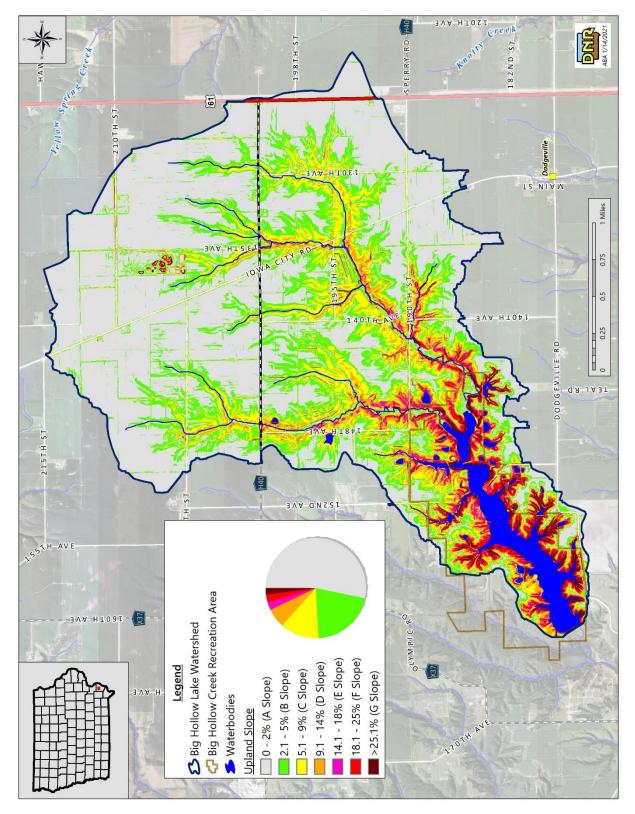


Figure 2-7. Slope Classifications in the Big Hollow Lake Watershed.

3. TMDL for Algae and Turbidity

A Total Maximum Daily Load (TMDL) is required for Big Hollow Lake by the Federal Clean Water Act. This section of the Water Quality Improvement Plan (WQIP) quantifies the maximum amount of total phosphorus (TP) the lake can assimilate and still fully support primary contact recreation in Big Hollow Lake, which is impaired by algae and fluctuations in pH. This section includes an evaluation of Big Hollow Lake water quality, documents the relationship between algae, pH, and TP in Big Hollow Lake, and quantifies the in-lake target and corresponding TMDL.

3.1. Problem Identification

Big Hollow Lake is a Significant Publicly Owned Lake, and is protected for the following designated uses:

Primary Contact Recreational Use – Class A1 Aquatic Life – Class B(LW) Human Health – Class HH

The 2018 Section 305(b) and pending 2020 Section 305(b) Water Quality Assessment Reports state that primary contact designated uses in Big Hollow Lake are assessed as "not supported due to the presence of aesthetically objectionable conditions caused by algae blooms and violations of the Class A1 criterion for pH". The 2018 assessment is included in its entirety in Appendix H, and can be accessed at https://programs.iowadnr.gov/adbnet/Segments/6496/Assessment/2018

Applicable Water Quality Standards

The State of Iowa Water Quality Standards (WQS) are published in the Iowa Administrative Code (IAC), Environmental Protection Rule 567, Chapter 61

(http://www.legis.iowa.gov/DOCS/ACO/IAC/LINC/Chapter.567.61.pdf) [Note: This link must be copied and pasted into a web browser]. Although the State of Iowa does not have numeric criteria for sediment, nutrients, or algae (chl-a), general (narrative) water quality criteria below do apply:

61.3(2) General water quality criteria. The following criteria are applicable to all surface waters including general use and designated use waters, at all places and at all times for the uses described in 61.3(1)"a."

- a. Such waters shall be free from substances attributable to point source wastewater discharges that will settle to form sludge deposits.
- b. Such waters shall be free from floating debris, oil, grease, scum and other floating materials attributable to wastewater discharges or agricultural practices in amounts sufficient to create a nuisance.
- c. Such waters shall be free from materials attributable to wastewater discharges or agricultural practices producing objectionable color, odor or other aesthetically objectionable conditions.
- d. Such waters shall be free from substances attributable to wastewater discharges or agricultural practices in concentrations or combinations which are acutely toxic to human, animal, or plant life.
- e. Such waters shall be free from substances, attributable to wastewater discharges or agricultural practices, in quantities which would produce undesirable or nuisance aquatic life.

Final TMDL - 24 - February 2021

The specific water quality standard for pH impairments is listed below in subrule (2):

61.3(3) Specific water quality criteria.

- b. Class "B" waters. All waters which are designated as Class B(CW1), B(CW2), B(WW-1), B(WW-2), B(WW-3) or B(LW) are to be protected for wildlife, fish, aquatic, and semiaquatic life. The following criteria shall apply to all Class "B" waters designated in subrule 61.3(5).
 - 1) Dissolved oxygen. Dissolved oxygen shall not be less than the values shown in Table 2 of this subrule.
 - 2) pH. The pH shall not be less than 6.5 nor greater than 9.0. The maximum change permitted as a result of a waste discharge shall not exceed 0.5 pH units.

For 303(d) listing purposes, aesthetically objectionable conditions due to algae can be present in a waterbody when Carlson's Trophic State Indices (TSI) for the median growing season chl-a or Secchi depth exceed 65 (DNR, 2017). In order to de-list the algae impairment for Big Hollow Lake, the median growing season for chl-a and Secchi depth TSI must not exceed 63 for two consecutive listing cycles, per lowa DNR de-listing methodology. In order to delist the pH impairment for Big Hollow Lake, pH violations from water quality sampling must not be significantly greater than 10 percent for two consecutive listing cycles, per lowa DNR delisting methodology.

Problem Statement

Water quality assessments indicate that Big Hollow Lake is impaired because primary contact uses in the lake are not supported "due to aesthetically objectionable conditions caused by poor water transparency and by algae blooms." High levels of algal production fueled by phosphorus loads to the lake cause the impairment. These elevated algae levels can cause pH fluctuations that can also impair the aquatic life designated use. TP loads must be reduced in order to reduce algae and fully support the lake's designated uses. The TP reductions will reduce chl-a (an algae indicator) and subsequently lower pH in the water column.

Data Sources and Monitoring Sites

Sources of data used in the development of this TMDL include those used in the 2018 305(b) report and pending 2020 305(b) report, several sources of additional water quality data, and non-water quality related data used for model development. Sources include:

- Ambient Lake Monitoring and / or TMDL monitoring including:
 - results of available statewide surveys of Iowa lakes sponsored by DNR and conducted by Iowa State University 2011-2018
- Precipitation data at Mount Pleasant, Iowa, the ISU Iowa Environmental Mesonet. (IEM, 2018a)
- PET data at Crawfordsville, Iowa, the ISU Ag Climate Network (IEM, 2018b)
- 3-m Digital Elevation Model (DEM) available from DNR GIS library
- SSURGO soils data maintained by United States Department of Agriculture –Natural Resource Conservation Service (USDA-NRCS)
- Aerial images (various years) collected and maintained by DNR
- Lake bathymetric data collected in August 2013
- Crop Data Layers (CDL) from multiple years in Iowa DNR ArcGIS servers

Final TMDL - 25 - February 2021

Interpreting Big Hollow Lake Data

The 2018 305(b) assessment was based on results of the ambient monitoring program conducted from 2012 through 2016 by ISU. The pending 2020 305(b) assessment was based on results of the ambient monitoring program from 2014 through 2018. Assessment of available in-lake water quality in this TMDL utilized available ISU data from 2011-2018. All in-lake data was collected at the ambient monitoring location, which is shown in

Figure 3-1. Development of the in-lake target, the TMDL, and impairment status are based on data collected at this location, per DNR assessment methodology. In-lake water quality data is shown in Appendix C, Table C-1.

Final TMDL - 26 - February 2021

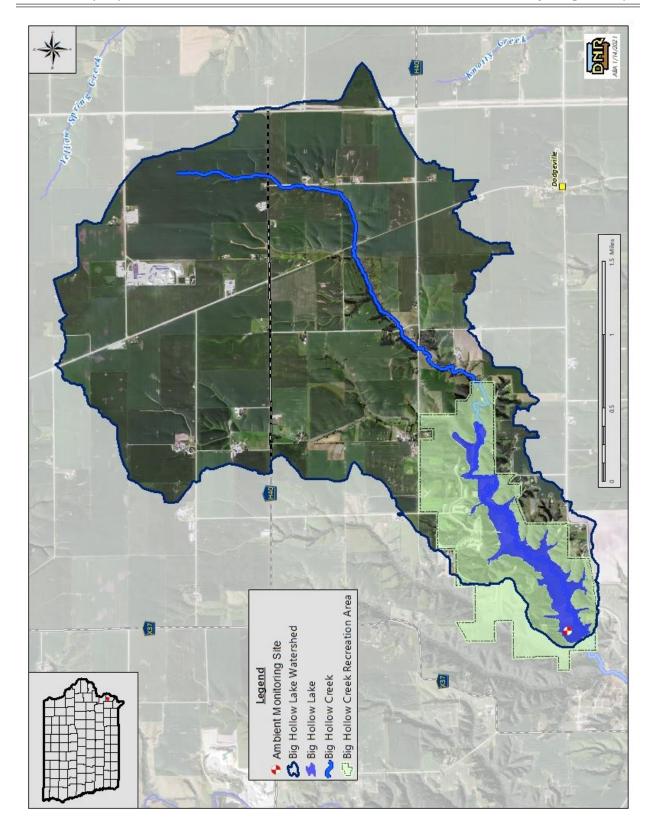


Figure 3-1. Ambient Monitoring Location for Water Quality Assessment.

Carlson's Trophic State Index (TSI) was used to evaluate the relationships between TP, algae (chl-a), and transparency (Secchi depth) in Big Hollow Lake. TSI values are not a water quality index but an index of the trophic state of the water body. However, the TSI values for Secchi depth and chl-a can be used as a guide to establish water quality improvement targets.

If the TSI values for the three parameters are the same, the relationships between the TP, algae, and transparency are strong. If the TP TSI value is higher than the chl-a TSI, it suggests there are limitations to algal growth besides phosphorus. Figure 3-2 is a plot of the individual TSI values throughout the analysis period (2011-2018). TSI values that exceed the 303(d) listing threshold of 65 (for chl-a and Secchi depth) are contained within the red box and TSI values from the 2018 305(b) (2012-2016) assessment period are within the blue box. Data points in the area of overlap in both the red box and the blue box indicate TSI values higher than the 303(d) listing threshold during the 2018 305(b) assessment period, which is the basis for the impairments in Big Hollow Lake.

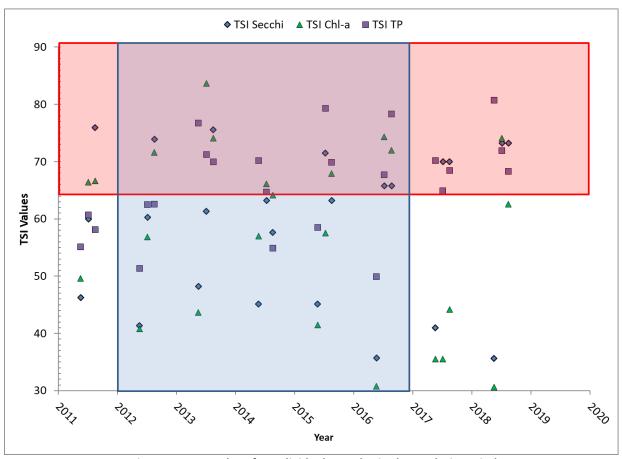


Figure 3-2. TSI Values for Individual Samples in the Analysis Period.

Annual average TSI values for the analysis period can be seen in Figure 3-3 and Table 3-1 shows the overall average TSI values for Secchi depth, chl-a, and TP for the analysis period. The water clarity trend for the analysis period shows slightly decreasing TSI values for Secchi depth, and chl-a, but increasing TP TSI values. This may indicate a reasonable possibility of mitigating the existing impairments.

Table 3-2 describes the implications of TSI scores on attributes of lakes.

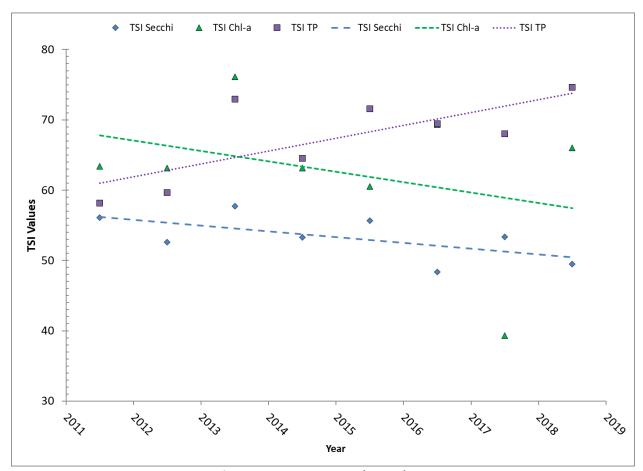


Figure 3-3. Average Annual TSI Values.

Table 3-1. Overall Average TSI Values in Big Hollow Lake (2011-2018).

	Secchi Depth	Chlorophyll-a	Total Phosphorus
Average TSI Values	53	66	68

Final TMDL - 29 - February 2021

TSI Value	Attributes	Primary Contact Recreation	Aquatic Life (Fisheries)			
50-60	eutrophy: anoxic hypolimnia;		Warm water fisheries			
	macrophyte problems	[none]	only; percid fishery ⁽¹⁾ ;			
	possible		bass may be dominant			
	blue green algae dominate;	weeds, algal scums, and low				
60-70	algal scums and macrophyte	transparency discourage	Centrarcid fishery ⁽²⁾			
	problems occur	swimming and boating				
70-80	hyper-eutrophy (light limited). Dense algae and macrophytes	weeds, algal scums, and low	Cyprinid fishery (e.g.,			
		transparency discourage	common carp and other			
		swimming and boating	rough fish)			
>80	algal scums; few macrophytes	algal scums, and low	rough fish dominate; summer fish kills possible			
		transparency discourage				
		swimming and boating				

Table 3-2. Implications of TSI Values on Lake Attributes.

- (1) Fish commonly found in percid fisheries include walleye and some species of perch
- (2) Fish commonly found in centrarcid fisheries include crappie, bluegill, and bass Note: Modified from Carlson and Simpson (1996).

Subsequent analyses show the link between the three indices of in-lake water quality. Figure 3-4 shows the relationship between total phosphorus and Secchi depth TSI values. Figure 3-5 shows the relationship between chl-a and TP. Figure 3-6 shows the relationship between Secchi depth and chl-a. The R² values between the various TSI indices are summarized in Table 3-3. There is a strong positive correlation between chl-a and Secchi depth, and a weak positive correlation between TP and both chl-a and Secchi depth. This suggests that transparency issues can be linked to algae growth and algae blooms. This also indicates that targeting phosphorus reductions to reduce algae growth in the watershed should improve chl-a and Secchi depth TSI values. None of the three TSI indicators were correlated with total nitrogen in the water column.

Table 3-3. Total Phosphorus, Chl-a, Secchi depth, and Total Nitrogen Relationships and R² Values.

TSI indicator	Total Phosphorus	Chlorophyll-a	Total Nitrogen
Total Phosphorus		0.076	0.003
Chlorophyll-a	0.031		0.001
Secchi depth	0.049	0.475	0.002

Final TMDL - 30 - February 2021

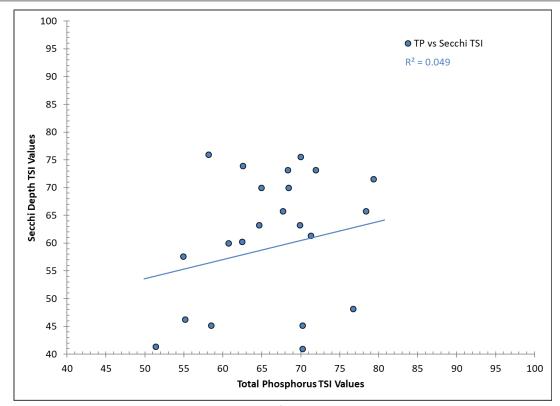


Figure 3-4. Analysis Period TSI Values for Total Phosphorus and Secchi Depth.

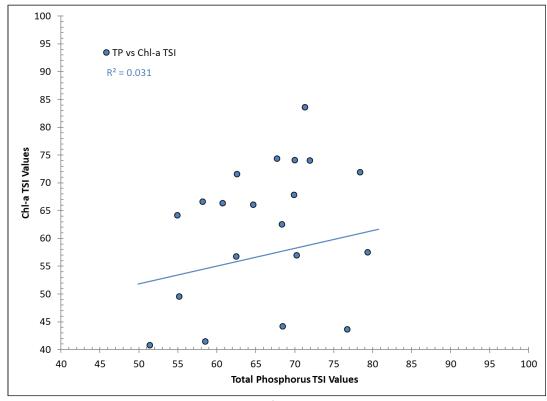


Figure 3-5. Analysis Period TSI Values for Total Phosphorus and Chlorophyll-A.

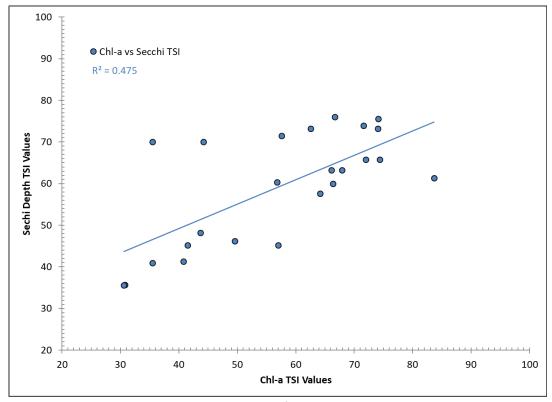


Figure 3-6. Analysis Period TSI Values for Chlorophyll-A and Secchi Depth.

Figure 3-7 and Figure 3-8 illustrates a method for interpreting the meaning of the deviations between Carlson's TSI values for TP, Secchi depth, and chl-a. Each quadrant of the chart indicates the potential factors that may limit algal growth in a lake. A detailed description of this approach is available in A Coordinator's Guide to Volunteer Lake Monitoring Methods (Carlson and Simpson, 1996). If the deviation between the chl-a TSI and TP TSI is less than zero (Chl TSI < TP TSI), the data point will fall below the X-axis. This suggests phosphorus may not be the limiting factor in algal growth. The X-axis, or zero line, is related to TN:TP ratios of greater than 33:1 (Carlson, 1996). Because phosphorus is thought to become limiting at ratios greater than 10:1, TP deviations slightly below the X-axis do not necessarily indicate nitrogen limitation.

Points to the left of the Y-axis (Chl TSI < SD TSI) represent conditions in which transparency is reduced by non-algal turbidity, whereas points to the right reflect situations in which transparency is greater than chl-a levels would suggest, meaning that large particles, rather than fine clay particles, influence water clarity. Deviations to the right may also be caused by high zooplankton populations that feed on algae, keeping the algal populations lower than expected given other conditions.

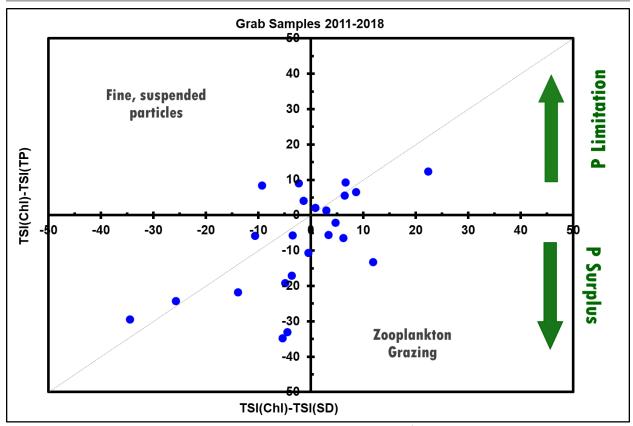


Figure 3-7. Phosphorus TSI Deviations Grab Samples for Analysis Period.

Chlorophyll-a and TP TSI deviations are between positive and negative deviations with 62.5 percent of samples (15 of 24 samples) below the x-axis while 37.5 percent of samples (9 of 24 samples) are above the x-axis as shown in Figure 3-7. A majority of the deviations are located in the bottom left hand quadrant (11 of 24 samples, 46%) and the upper right hand quadrant (6 of 24 samples, 25%). Samples located in the upper right hand quadrant would indicate large particles dominate and that phosphorus limits the growth of algae. Samples in the lower left hand quadrant would indicate smaller particles dominate and something other than phosphorus limits the algae growth. Samples in the lower right hand quadrant (4 of 24 samples, 16.7%) suggest transparency is limited by large particles, with a surplus of phosphorus, and possible limited algae growth due to zooplankton grazing.

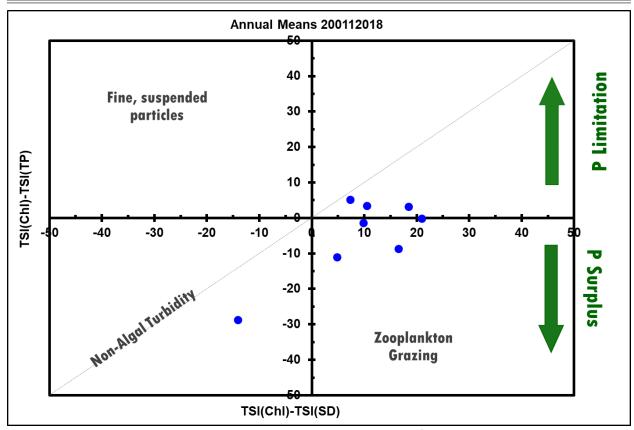


Figure 3-8. Phosphorus TSI Deviations Annual Averages for Analysis Period.

Chl-a, and Secchi depth TSI show weak positive correlations to annual and growing season precipitation as shown (Figure 3-9, Figure 3-10, and Figure 3-11). This may be due to an influx of sediment and sediment bound phosphorus that can influence algae growth.

Final TMDL - 34 - February 2021

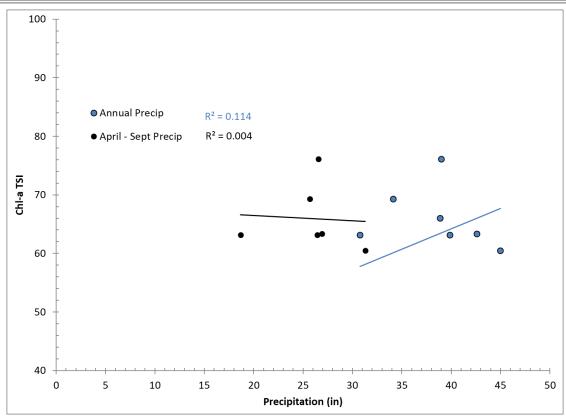


Figure 3-9. Chl-a TSI Values vs Annual and Growing Season Precipitation.

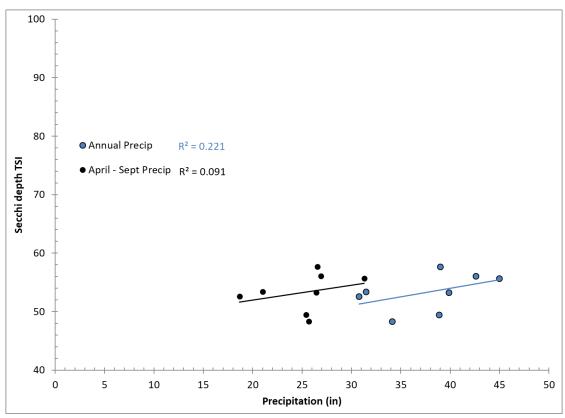


Figure 3-10. Secchi Depth TSI Values vs Annual and Growing Season Precipitation.

Final TMDL - 35 - February 2021

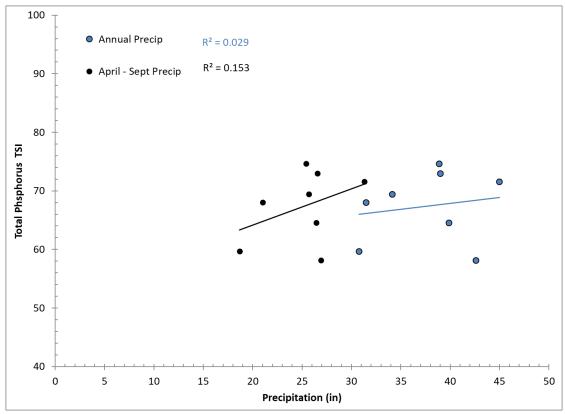


Figure 3-11. Total Phosphorus TSI Values vs Annual and Growing Season Precipitation.

In a lake environment, the main two nutrients necessary for algal bloom development are nitrogen and phosphorus. When one nutrient is in short supply relative to the other, this nutrient supply will be exhausted first during growth. Once this nutrient is no longer available, growth is limited. Generally, in lowa lakes, phosphorus is the limiting nutrient. Ratios of nitrogen to phosphorus can provide clues as to which nutrient is limiting growth in a given waterbody.

The overall TN:TP ratio in water quality samples from Big Hollow Lake, using average grab sample concentrations from 2011-2018, is 47. According to a study on blue-green algae dominance in lakes, ratios greater than 17 suggest a lake is phosphorus, rather than nitrogen, limited (MPCA, 2005). Carlson states that phosphorus may be a limiting factor at TN:TP ratios greater than 10 (Carlson and Simpson, 1996). Ratios that fall between 10 to 17 are often considered "co-limiting," meaning either nitrogen or phosphorus is the limiting nutrient or light is limited due to high non-algal turbidity.

Table 3-4 lists number of samples for each nutrient limiting condition for all samples, when TSI(chl-a) is greater than 65, and when TSI(SD) is greater than 65. Analysis of the TN:TP ratio in Big Hollow Lake samples reveals that the lake is P-limited 83.3 percent of the time and co-limited 12.5 percent of the time. In addition, when the chl-a TSI exceeds 65, the lake is either P-limited or co-limited 100 percent of the time. When the Secchi depth TSI exceeds 65, the lake is either P-limited or co-limited 100 percent of the time. When both the chl-a and Secchi TSI values are above 65, the lake is either P-limited or comlimited 100 percent of the time. This analysis reveals that water quality improvement of algal blooms and turbidity via TP reduction is most feasible. If phosphorus reductions are not accompanied by reductions in algal blooms, then reductions in nitrogen may prove necessary to reduce algae to an acceptable level.

Table 5-4. TW.TF hatto Sulfilliary III big Hollow Lake.							
	# of	N-Limited	Co-Limited	P-Limited			
Samples Collected	Samples	(<10)	(10-17)	(>17)			
All Samples, 2011-2018	24	1 (4.2%)	3 (12.5%)	20 (83.3%)			
Samples with Chl-a TSI > 65	10	0 (0%)	1 (10%)	9 (90%)			
Samples with Secchi TSI >65	10	0 (0%)	2 (20%)	8 (80%)			
Both Chl-a and Secchi > 65	6	0 (0%)	1 (16.8%)	5 (83.3%)			

Table 3-4. TN:TP Ratio Summary in Big Hollow Lake.

The pH values for the assessment period are shown in Figure 3-12. The red boxes represent values outside the acceptable pH range. Water quality samples below 6.5 and above 9.0 comprising significantly greater than 10 percent of the total samples within an assessment period trigger an impairment.

The main cause of pH fluctuations in Big Hollow Lake is primary production by photosynthetic biomass. Figure 3-13 reveals moderate, positive correlation (R²=0.247) between chl-a TSI and pH over the assessment period of 2011-2018, but these samples do not capture the diurnal nature of this phenomenon. Continuous data or data collected at peak production times (i.e., late in the day on sunny afternoons) would likely strengthen this relationship. Reducing algal production will decrease pH spikes in Big Hollow Lake, and the first step towards reduced algal blooms requires phosphorus load reductions. The line of best fit for comparing chl-a and pH also shows that when the value for chl-a TSI is less than 63 the value for pH is less than 9.0, meaning both are within the water quality standards.

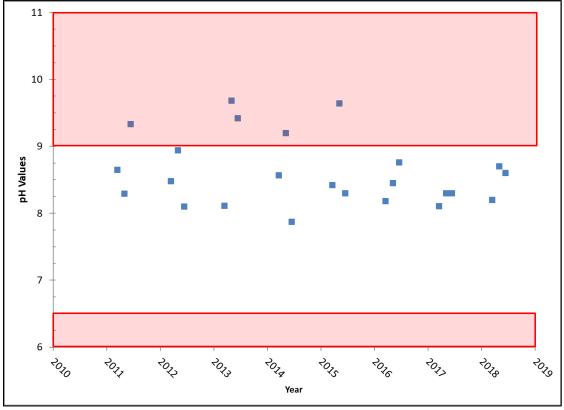


Figure 3-12 pH values during the 2011 - 2018 assessment period

Final TMDL - 37 - February 2021

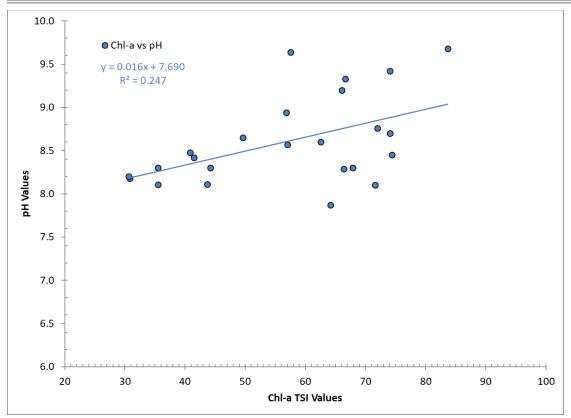


Figure 3-13 pH and chl-a TSI values 2011 - 2018

3.2. TMDL Target

General description of the pollutant

The 2018 305(b) assessment and pending 2020 305(b) assessment attributes poor water quality in Big Hollow Lake to excess algae, which can lead to pH fluctuations above allowable levels (i.e., 9.0). It will be important to continue to assess TSI values for chl-a and Secchi depth as phosphorus reduction practices are implemented. If phosphorus reductions are not accompanied by reductions in algal blooms, then reductions of nitrogen may prove necessary to reduce algae to an acceptable level. However, phosphorus should be reduced first, as it is the primary limiting nutrient in algal growth and pH fluctuations. Additionally, reductions in nitrogen that result in nitrogen limitation favor growth of harmful cyanobacteria, which have the ability to fix nitrogen from the atmosphere. These bacteria, often referred to as blue-green algae, can emit cyanotoxins to the water, which can harm humans, pets, and wildlife if ingested.

Table 3-5 reports the simulated chl-a, TP, and Secchi depth at the ambient monitoring location for both existing and target conditions. In-lake water quality was simulated using the BATHTUB model, which is described in more detail in Appendix E. The chl-a TSI target of 63 complies with the narrative "free from aesthetically objectionable conditions" criterion. The Secchi depth target of 63 or less complies with the turbidity impairment. Meeting both of these targets will result in delisting Big Hollow Lake if attained in two consecutive 303(d) listing cycles. Note that TP values in Table 3-5 are not TMDL targets. Rather, they represent in-lake water quality resulting from TP load reductions required to obtain the chl-a and Secchi depth TSI targets in Big Hollow Lake.

Table 3 3. Existing and Target Water Quanty (Ambient Worldering Location).					
Parameter	¹ 2011-2018	² 2012-2016	TMDL Target Conditions		
Secchi Depth (meter)	1.6	0.9	2.1		
TSI (Secchi Depth)	54	62	50		
Chlorophyll-a (µg/L)	37.4	34	27.1		
TSI (Chlorophyll-a)	66	64	63		
TP (μg/L)	86.5	86	54.5		
TSI (TP)	68.5	68	62		
pH average	8.6	8.6	6.5 – 9.0		
pH violations / total %	5/24 (21 %)	4/15 (27 %)	*		

Table 3-5. Existing and Target Water Quality (Ambient Monitoring Location).

Selection of environmental conditions

The critical period for poor water clarity is the growing season (April through September). However, long-term phosphorus loads lead to buildup of phosphorus in the reservoir and can contribute to algal growth regardless of when phosphorus first enters the lake. Therefore, both existing and allowable TP loads to Big Hollow Lake are expressed as annual averages. Phosphorus loads are also expressed as daily maximums to comply with EPA guidance.

Waterbody pollutant loading capacity (TMDL)

This TMDL establishes a chl-a TSI target of 63 and a Secchi depth TSI target of 63 using analyses of existing water quality data and Carlson's trophic state index methodology, and a pH target consistent with WQS. The allowable TP loading capacity was developed by performing water quality simulations using the BATHTUB model. BATHTUB is a steady-state water quality model that performs empirical eutrophication simulations in lakes and reservoirs (Walker, 1999). The BATHTUB model was calibrated to available water quality data collected by ISU and SHL from 2002 through 2016.

The BATHTUB model is driven by weather, lake morphometry (i.e., size and shape), watershed hydrology, and sediment and nutrient loads predicted by the STEPL model. STEPL utilizes simple equations to predict sediment and nutrient loads from various land use and animal sources, and includes a tool that estimates potential sediment and nutrient reductions resulting from implementation of Best Management Practices (BMPs). STEPL input included local soil, land use, and climate data. A detailed discussion of the parameterization and calibration of the STEPL and BATHTUB models is provided in Appendices D through F.

The annual TP loading capacity was obtained by adjusting the TP loads (tributary concentrations) in the calibrated BATHTUB model until chl-a and Secchi depth TSIs no greater than 63 were attained for the lake segment in which ambient monitoring data is collected. This model will be used to quantify maximum daily loads, while acknowledging that multiple solutions exist. Modeling reductions in external loading shows the annual loading capacity of Big Hollow Lake is 2,628.5 lbs/yr (1192 kg/yr).

In November of 2006, The U.S. Environmental Protection Agency (EPA) issued a memorandum entitled Establishing TMDL "Daily" Loads in Light of the Decision by the U.S. Court of Appeals for the D.C. circuit

Final TMDL - 39 - February 2021

⁽¹⁾ Modeled period

^{(2) 2018} Assessment/Listing Cycle Values.

^{*} Less than significantly greater than 10% of pH values outside of accepted pH range

in Friends of the Earth, Inc. v. EPA, et al., No. 05-5015, (April 25, 2006) and Implications for NPDES Permits. In the context of the memorandum, EPA

"...recommends that all TMDLs and associated load allocations and wasteload allocations include a daily time increment. In addition, TMDL submissions may include alternative, non-daily pollutant load expressions in order to facilitate implementation of the applicable water quality standards..."

As recommended by EPA, the loading capacity of Big Hollow Lake for TP is expressed as a daily maximum load, in addition to the annual loading capacity of 2628.5 lbs/year. The annual average load is applicable to the assessment of in-lake water quality and water quality improvement actions, while the daily maximum load satisfies EPA's recommendation for expressing the loading capacity as a daily load.

The maximum daily load was estimated from the growing season average load using a statistical approach that is outlined in more detail in Appendix G. This approach uses a log-normal distribution to calculate the daily maximum from the long-term (e.g., annual) average load. The methodology for this approach is taken directly from a follow-up guidance document entitled *Options for Expressing Daily Loads in TMDLs* (EPA, 2007), and was issued shortly after the November 2006 memorandum cited previously. This methodology can also be found in EPA's 1991 *Technical Support Document for Water Quality Based Toxics Control*. Using the approach, the annual loading capacity of 2,628.5 lbs/yr is equivalent to an average daily load of 7.2 pounds per day (lbs/day) and a maximum daily load of 22.4 lbs/day.

Decision criteria for WQS attainment

The narrative criteria in the water quality standards require that Big Hollow Lake support primary contact for recreation. The metrics for WQS attainment for de-listing the impairments are a chl-a TSI and Secchi depth TSI of 63 or less in two consecutive 303(d) listing cycles, and pH values not to exceed significantly greater than 10 percent of values outside the acceptable range of 6.5-9.0 as defined by lowa DNR methodology. The pending 2020 305(b) assessment shows attainment of both criteria, meaning successful attainment of the WQS in the 2022 305(b) assessment would lead to delisting of Big Hollow Lake from the impaired waters list.

Compliance point for WQS attainment

The TSI target for listing and delisting of Big Hollow Lake is measured at the ambient monitoring location shown in Figure 3-1. To maintain consistency with other Clean Water Act programs implemented by the lowa DNR, such as the 305(b) assessment and 303(d) listing process, the TMDL target is based on water quality of the main body of the lake in the one BATHTUB segment, which best represents the ambient monitoring location in Big Hollow Lake.

3.3. Pollution Source Assessment

Existing load

Average annual simulations of hydrology and pollutant loading were developed using the STEPL model (Version 4.3). STEPL was developed by Tetra Tech, for the US EPA Office of Wetlands, Oceans, and Watersheds (OWOW), and has been utilized extensively in the United States for TMDL development and watershed planning. Model description and parameterization are described in detail in Appendix D.

Using STEPL and BATHTUB to simulate annual average conditions between 2011-2018, the annual TP load to Big Hollow Lake was estimated to be 6,760 lbs/yr.

Departure from load capacity

The TP loading capacity for Big Hollow Lake is 2,628.5 lbs/yr and 22.4 lbs/day (maximum daily load). To meet the target loads, an overall reduction of 4,391 lbs (61 percent) of the TP load is required. The implementation plan included in Section 4 describes potential BMPs, potential TP reductions, and considerations for targeted selection and location of BMPs.

Identification of pollutant sources

The existing TP load to Big Hollow Lake is entirely from nonpoint sources of pollution. Table 3-6 reports estimated annual average TP loads to the lake from all known sources, based on the STEPL simulation of average annual conditions from 2011 - 2018. The predominant sources of phosphorus to Big Hollow Lake include erosion from row crops, non-grazed grassland, and pastureland. Row crops comprise 70 percent of the watershed and 78.5 percent of the phosphorus loads to the lake (Table 3-6).

Table 3-6. Average Annual TP Loads from each Source.

Source	Descriptions and Assumptions	TP Load (lb/yr)	Percent (%)
Pastureland	Seasonally grazed grassland	105.3	1.6
Row Crops	Sheet and rill erosion from corn and soybeans dominated agriculture	5,308.1	78.5
Grassland	Ungrazed Grassland, Alfalfa/Hay	51.7	0.8
Forest	Forested park grounds surrounding lake	108.2	1.6
Urban	Urban areas, roads, and farmsteads	663.0	9.8
Groundwater	Agricultural tile discharge, natural groundwater flow	248.1	3.7
Streambank	Streambank erosion into channel	11.6	0.2
Gully	Gully formation and incision	144.3	2.1
All others	Wildlife, atmospheric deposition, septics	119.6	1.7
Total		6,759.9	100.0

Internal recycling of phosphorus in the lake was not explicitly simulated or calculated, because predicted phosphorus loads to the lake from the watershed were large enough to fully account for observed phosphorus levels in the lake. The BATHTUB model empirically and indirectly accounts for low to moderate levels of internal loading without the addition of an internal loading input to the model. In lakes with substantial internal loading issues, inclusion of additional internal load inputs is sometimes necessary, but that was not the case for Big Hollow Lake. Internal recycling of phosphorus may be important in extremely dry conditions, typically late in the growing season, when the water level falls below the spillway crest, creating a stagnant pool in the reservoir. Reduction of internal lake loads is a valid water quality improvement strategy, but watershed loads are more critical to long-term water quality in the lake.

While there are no permitted sources of phosphorus in the Big Hollow Lake watershed, there is one permitted facility that has pH restrictions on effluent discharge. The United States Gypsum facility has a National Pollutant Discharge Elimination System (NPDES) permit for a controlled discharge lagoon (CDL), program ID 2900103. This lagoon is permitted to discharge effluent from April 15 to June 15 and again from October 1 to December 21. The effluent is required to maintain a pH between 6.5 and 9.0, which is the same range as the WQS for Big Hollow Lake and therefore should not influence pH to unacceptable levels in the lake.

Allowance for increases in pollutant loads

There is no allowance for increased phosphorus loading included as part of this TMDL. A majority of the watershed is in grassland or agricultural row crop production, and is likely to remain in these land uses in the future. Any future residential or urban development may contribute similar sediment loads and therefore will not increase phosphorus to the lake system. There are currently no incorporated unsewered communities in the watershed; therefore it is unlikely that a future WLA would be needed for a new point source discharge. Any future development of animal feeding operations (AFO) qualifying as large concentrated animal feeding operations (CAFO) or meeting the requirements for NPDES permits as small or medium sized CAFOs will have zero discharge permits.

3.4. Pollutant Allocation

Wasteload allocation

Although there have been a limited number of construction permits during lake construction, there are no permitted point source dischargers of phosphorus in the Big Hollow Lake watershed. The NPDES permitted facility, United States Gypsum, is not permitted as a discharger of phosphorus.

Load allocation

Nonpoint sources of phosphorus to Big Hollow Lake include erosion from land in pasture and row crop production, land applied manure, erosion from grasslands, erosion from timber/wooded areas, transport from developed areas (roads, residences, etc.), wildlife defecation, atmospheric deposition (from dust and rain), and groundwater contributions. Septic systems in this watershed, which are not regulated or permitted under the Clean Water Act, but can fail or drain illegally to ditches, are assumed to have contributed phosphorus to the lake during the assessment period.

Changes in agricultural land management, implementation of structural best management practices (BMPs), repair or replacement of failing septic systems, and in-lake restoration techniques can reduce phosphorus loads and improve water quality in Big Hollow Lake. Based on the inventory of sources, management and structural practices targeting surface runoff contributions of phosphorus offer the largest potential reductions in TP loads.

Table 3-7 shows an example load allocation scenario for the Big Hollow Lake watershed that meets the overall TMDL phosphorus target. The LA is 2,365.6 lbs/year, with a maximum daily LA of 20.2 lbs/day. The daily maximum LA was obtained by subtracting the daily WLA and daily MOS from the statistically derived TMDL (as described in Section 3.2 and Appendix G). The specific reductions shown in Table 3-7 are not required, but provide one of many possible combinations of reductions that would achieve water quality goals.

Table 5 7. Example Loda / modulion School to Mode Tail Bet 11 Loda.					
TP Source	Existing Load (lb/year)	LA (lb/year)	NPS Reduction (%)		
Tr Source	(ID/ year)	(ID/ year)	NF3 Reduction (78)		
Pastureland	105.3	52.6	50		
Row Crops	5308.1	1452.2	73		
¹ Grassland	51.7	25.9	50		
Forest	108.2	86.6	20		
Urban	663.0	331.5	50		
Groundwater	248.1	248.1	0		
Streambank	11.6	5.8	50		
Gully	144.3	43.3	70		
² All others	119.6	119.6	0		
Total	6,759.9	2,365.6			

Table 3-7. Example Load Allocation Scheme to Meet Target TP Load.

- (1) Non grazed grassland and Alfalfa/Hay
- (2) Atmospheric contributions, direct lake contributions by waterfowl

Margin of Safety

To account for uncertainties in data and modeling, a margin of safety (MOS) is a required component of all TMDLs. An explicit MOS of 10 percent (262.9 lbs/year, 2.2 lbs/day) was utilized in the development of this TMDL. These uncertainties may include seasonal changes in nutrient concentrations of influent to Big Hollow Lake, changes in internal recycling that may be seasonal in nature, maintenance and efficiency of existing BMPs.

Reasonable Assurance

Under current EPA guidance, when a TMDL is developed for waters impaired by both point and nonpoint sources, and the WLA is based on an assumption that nonpoint source load reductions will occur, the TMDL should provide reasonable assurance that nonpoint source control measures will achieve expected load reductions. There are no permitted or regulated point source discharges contributing phosphorus to Big Hollow Lake and the WLA is zero, therefore reasonable assurance of point source reductions is not applicable. Reasonable assurance for reduction of nonpoint sources is provided by the list of potential best management practices that would deliver phosphorus reductions, a group of nonstructural practices that prevent transport of phosphorus, a proposed methodology for prioritizing and targeting BMPs on the landscape, and monitoring for best available data for estimating the reductions associated with implemented BMPs.

3.5. TMDL Summary

The following general equation represents the total maximum daily load (TMDL) calculation and its components:

$$TMDL = LC = \Sigma WLA + \Sigma LA + MOS$$

Where: TMDL = total maximum daily load

LC = loading capacity

 Σ WLA = sum of wasteload allocations (point sources) Σ LA = sum of load allocations (nonpoint sources) MOS = margin of safety (to account for uncertainty)

Once the loading capacity, wasteload allocations, load allocations, and margin of safety have all been determined for the Big Hollow Lake watershed, the general equation above can be expressed for the Big Hollow Lake algae and turbidity TMDL.

Expressed as the allowable annual average, which is helpful for water quality assessment and watershed management:

TMDL = LC =
$$\Sigma$$
 WLA (0 lbs-TP/year) + Σ LA (2,365.6 lbs-TP/year) + MOS (262.9 lbs-TP/year) = **2,628.5 lbs-TP/year**

Expressed as the maximum daily load:

TMDL = LC =
$$\Sigma$$
 WLA (0 lbs-TP/day) + Σ LA (20.2 lbs-TP/day) + MOS (2.2 lbs-TP/day) = **22.4 lbs-TP/day**

4. Implementation Planning

An implementation plan is not a requirement of the Federal Clean Water Act. However, the lowa Department of Natural Resources (DNR) recognizes that technical guidance and support are critical to achieving the goals outlined in this Water Quality Improvement Plan (WQIP). Therefore, this implementation plan is included for use by local agencies, watershed managers, and citizens for decision-making support and planning purposes. The best management practices (BMPs) discussed are potential tools that will help achieve water quality goals if appropriately utilized. It is possible that only a portion of BMPs included in this plan will be feasible for implementation in the Big Hollow Lake watershed. Additionally, there may be potential BMPs not discussed in this implementation plan that should be considered. This implementation plan should be used as a guide or foundation for detailed and comprehensive planning by local stakeholders.

Collaboration and action by residents, landowners, lake users, and local agencies will be essential to improve water quality in Big Hollow Lake and support its designated uses. Locally-led efforts have proven to be the most successful in obtaining real and significant water quality improvements. Improved water quality results in economic and recreational benefits for people that live, work, and recreate in the watershed. Therefore, each group has a stake in promoting awareness and educating others about water quality, working together to adopt a comprehensive watershed improvement plan, and applying BMPs and land management changes in the watershed.

4.1. Previous Watershed Planning and Implementation

Since the development of Big Hollow Lake in 2008, agricultural producers have updated management practices, installed grassed waterways, and implemented conservation tillage practices. The Des Moines County Conservation Board manages the park and recreation area around the lake and has made continued efforts to implement BMPs wherever possible. These practices help prevent and mitigate soil loss from the landscape, which can in turn decrease nutrient and pollutant loading to the lake system. In addition, sedimentation basins were added to aid in the improvement of the water quality of Big Hollow Lake by settling out sediment laden runoff.

4.2. Future Planning and Implementation

General Approach

Watershed management and BMP implementation to reduce algae in the lake should utilize a phased approach to improving water quality. The existing loads, loading targets, a general listing of BMPs needed to improve water quality, and a monitoring plan to assess progress are established in this WQIP. Completion of the WQIP should be followed by the development of a watershed management plan by a local planning group. The watershed plan should include more comprehensive and detailed actions to better guide the implementation of specific BMPs. Tasks required to obtain real and significant water quality improvements include continued monitoring, assessment of water quality trends, assessment of water quality standards (WQS) attainment, and adjustment of proposed BMP types, location, and implementation schedule to account for changing conditions in the watershed.

Timeline

Planning and implementation of future improvement efforts may take several years, depending on stakeholder interest, availability of funds, landowner participation, and time needed for design and construction of any structural BMPs. Realization and documentation of significant water quality benefits may take 5-10 years or longer, depending on weather patterns, amount of water quality data collected, and the successful selection, location, design, construction, and maintenance of BMPs. Monitoring

should continue throughout implementation of BMPs and beyond to document water quality improvement.

Tracking milestones and progress

This WQIP, including the proposed monitoring plan outlined in Section 5, would address several of the elements required for a nine-element plan approved by EPA for the use of 319 funds. It may also prove useful in attempting to obtain other state and federal funding sources, as available. Establishment of specific short, intermediate, and long-term water quality goals and milestones would also be needed for additional funding from available sources. A path to full attainment of water quality standards and designated uses must be included for most funding sources, but efforts should first focus on documenting water quality improvement resulting from BMPs and elimination of any phosphorus "hot spots" that may exist.

4.3. Best Management Practices

No stand-alone BMP will be able to sufficiently reduce phosphorus loads to Big Hollow Lake. Rather, a comprehensive package of BMPs will be required to reduce sediment and phosphorus loads to the lake. The majority of phosphorus enters the lake via nutrient loss from cropland, non-grazed grassland and forested land through sheet / rill, and gully erosion. These sources have distinct phosphorus transport pathways and processes; therefore, each requires a different set of BMPs and strategies.

Other sources, although relatively small on an annualized basis, can have important localized and seasonal effects on water quality. It is important that all sources are considered to reduce phosphorus loads in the most comprehensive manner possible. Experience has shown that watershed projects that involve widespread "ownership" of potential solutions have the best chance of success. At the same time, resources to address the various sources of phosphorus should be allocated in a manner that is reflective of the importance to the impairment: algal blooms and turbidity issues caused primarily by excess phosphorus loads to the lake and in the lake. Potential BMPs are grouped into three types: land management (prevention), structural (mitigation), and in-lake alternatives (remediation).

Land Management (Prevention Strategies)

Many agricultural BMPs are designed to reduce erosion and nutrient loss from the landscape. These BMPs provide the highest level of soil conservation and soil health benefits, because they prevent erosion and nutrient loss from occurring. Land management alternatives implemented in row crop areas should include conservation practices such as no-till and strip-till farming, diversified crop rotation methods, utilization of in-field buffers, and cover crops. Incorporation of fertilizer into the soil by knife injection equipment reduces phosphorus levels, as well as nitrogen and bacteria levels, in runoff from application areas. Strategic timing of fertilizer application and avoiding over-application may have even greater benefits to water quality. Application of fertilizer on frozen ground should be avoided, as should application when heavy rainfall is forecasted. Land retirement programs such as the conservation reserve program (CRP), and conservation reserve enhancement program (CREP) constructed wetlands may be considered where appropriate. Table 4-1 summarizes land management BMPs and associated phosphorus reduction estimates.

Table 4-1. Potential Land Management BMPs (Prevention Strategies).

BMP or Activity	¹ Potential TP Reduction
Conservation Tillage:	
Moderate vs. Intensive Tillage	50%
No-Till vs. Intensive Tillage	70%
No-Till vs. Moderate Tillage	45%
Cover Crops	50%
Diversified Cropping Systems	50%
In-Field Vegetative Buffers	50%
Pasture/Grassland Management:	
Livestock Exclusion from Streams	75%
Rotational Grazing vs. Constant Intensive Grazing	25%
Seasonal Grazing vs. Constant Intensive Grazing	50%
Phosphorus Nutrient Application Techniques:	
² Deep Tillage Incorporation vs. Surface Broadcast	-15%
² Shallow Tillage Incorporation vs. Surface Broadcast	-10%
Knife/Injection Incorporation vs. Surface Broadcast	35%
Phosphorus Nutrient Application Timing and Rates:	
Spring vs. Fall Application	30%
Soil-Test P Rate vs. Over-Application Rates	40%
Application: 1-month prior to runoff event vs. 1-day	30%

- (1) Adopted from Dinnes (2004). Actual reduction percentages may vary widely across sites and runoff events.
- (2) Note: Tillage incorporation can increase TP in runoff in some cases.

Structural BMPs (Mitigation Strategies)

Although they do not address the underlying generation of sediment or nutrients, structural BMPs such as sediment control basins, terraces, grass waterways, saturated buffers, riparian buffers, and wetlands can play a valuable role in reduction of sediment and nutrient transport to Big Hollow Lake. These BMPs attempt to mitigate the impacts of soil erosion and nutrient loss by intercepting them before they reach a stream or lake. Structural BMPs should be targeted to "priority areas" to increase their cost effectiveness and maximize pollutant reductions. Landowner willingness and the physical features of potential sites must also be considered when targeting structural practices. These practices may offer additional benefits not directly related to water quality improvement. These secondary benefits are important to emphasize to increase landowner and public interest and adoption. Potential structural BMPs are listed in Table 4-2, which includes secondary benefits and potential TP reductions.

Table 4-2. Potential Structural BMPs (Mitigation Strategies).

BMP or Activity	Secondary Benefits	¹ Potential TP Reduction
Terraces	Soil conservation, prevent in-field gullies, prevent wash-outs	50%
Grass Waterways	Prevent in-field gullies, prevent washouts, some ecological services	50%
² Sediment Control Structures	Some ecological services, gully prevention and mitigation	Varies
³ Wetlands	Ecological services, potential flood mitigation, aesthetic value	15%
Riparian Buffers	Ecological services, aesthetic value, alternative agriculture	45%
Saturated Buffers	Nitrate removal	⁴ Varies

- (1) Adopted from Dinnes (2004). Actual reduction percentages may vary widely across sites and runoff events.
- (2) Not discussed in Dinnes (2004). Phosphorus removal in sediment basins varies widely and is dependent upon the size of the structure relative to the drainage area, the length:width ratio, and drawdown time of a specified rainfall/runoff event.
- (3) Note: TP reductions in wetlands vary greatly depending on site-specific conditions, such as those listed for sediment control structures. Generally, removal of phosphorus is lower in wetlands than in sediment control structures. Wetland can sometimes be sources, rather than sinks, of phosphorus
- (4) Limited research in total phosphorus reduction values

Landowner buy-in, ease of construction, and difficulty implementing preventative land management measures all contribute to the popularity of sediment control structures as a sediment and phosphorus mitigation strategy. This is a proven practice, if properly located, designed, constructed, and maintained. However, if not properly designed and constructed, sediment control basins may trap substantially less sediment and phosphorus than widely-used rules-of-thumb that are often assumed when quantifying reductions in the context of a watershed management plan.

To obtain reductions in TP load necessary to meet water quality targets, land management strategies and structural BMPs should be implemented to obtain the largest and most cost-effective water quality benefit. Targeting efforts should consider areas with the highest potential phosphorus loads to the lake. Factors affecting phosphorus contribution include: land cover, steepness of slopes, proximity to the waterbody, tillage practices, and the method, timing, and amount of manure and commercial fertilizer application.

The Spreadsheet Tool for Estimating Pollutant Load (STEPL) model was used in TMDL development to predict phosphorus loads to Big Hollow Lake. The model reveals that phosphorus is annually exported from the watershed at a rate of 1,207 lbs a year or 2.06 lbs/acre/year in subbasin 1 and 302 lbs a year or 0.89 lbs/acre/year in the subbasin 7 closer to the lake as described in Appendix D and shown in Figure 4-1. More detailed information should be collected in order to target specific BMPs to specific areas (e.g., singular fields or waterways) within a subwatershed. This level of detailed targeting is best accomplished by local officials working collaboratively with local stakeholders and land owners.

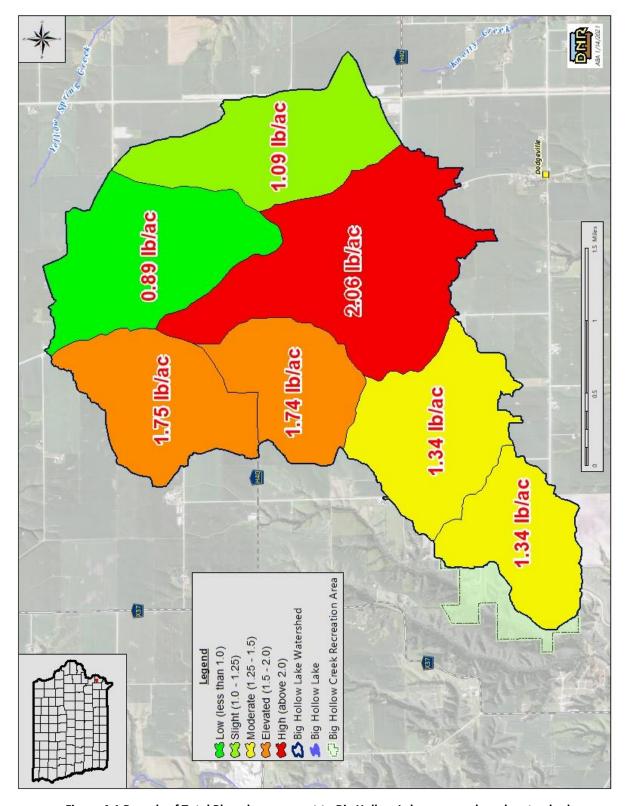


Figure 4-1 Pounds of Total Phosphorus export to Big Hollow Lake per year by subwatershed

In-Lake BMPs (Remediation Strategies)

Phosphorus recycled between the bottom sediment and water column of the lake has the potential to be a contributor of bioavailable phosphorus to lakes. The average annual contribution of TP to the system from internal loading appears to be relatively small in Big Hollow Lake. The reservoir has a moderately large watershed-to-lake ratio (27:1) and a rather deep mean depth (16.1 ft) and max depth (56.8 ft) compared to other similar lakes, so external inputs typically dwarf internal recycling. However, internal loading may influence in-lake water under certain conditions despite its relatively insignificant average annual phosphorus contribution. Internal loads may exacerbate algal blooms in late summer periods, especially if lake outflow ceases and water temperatures exceed normal levels. It is important to understand that external phosphorus loads from wet weather supply the build-up of phosphorus in the bottom sediments. Estimates of external loads from the Big Hollow Lake watershed are of large enough magnitude to fully account for observed in-lake phosphorus and subsequent algae levels. Even in lakes with high suspected internal loads, uncertainty regarding the magnitude of internal loads is one of the biggest challenges to TMDL development and lake restoration. Because of these factors, reductions from watershed sources of TP should be given implementation priority. If and when monitoring shows that the external watershed load has been adequately reduced, then additional inlake measures may be warranted.

Brief descriptions of potential in-lake restoration methods are included in Table 4-3. Phosphorus reduction impacts of each alternative will vary and depend on a number of site-specific factors. It is difficult to determine how much of the internal load is due to each of the contributing factors, and equally difficult to predict phosphorus reductions associated with individual improvement strategies. In-lake measures should be a part of a comprehensive watershed management plan that includes watershed practices in order to enhance, prolong, and protect the effectiveness of in-lake investments.

Table 4-3. Potential in-lake BMPs for Water Quality Improvement.

In-Lake BMPs	Comments
Fisheries management	Low to moderate reductions in internal phosphorus load may be attained via continued fisheries management. The reduction of inlake phosphorus as a result of this practice is variable, but the overall health of the aquatic ecosystem may be improved, which typically improves overall water quality as well. Resident grass carp may be a problem and could be controlled through this method.
Shoreline stabilization	Helps establish and sustain vegetation, which provides local erosion protection and competes with algae for nutrients. Impacts of individual projects may be small, but cumulative effects of widespread stabilization projects can help improve water quality.
Phosphorus stabilization	Adding compounds, such as alum, to the water column can help stabilize phosphorus that may be resuspended from the lake bottom. This additive precipitates a layer of floc that removes phosphorus as it settles to the lake bottom, and can combine with phosphorus as it is released from sediment

Holistic Approach

An example of a holistic implementation plan would involve prevention, mitigation, and remediation practices across the Big Hollow Lake watershed. These may include any of the practices from Table 4-3 at any scale. Extending grass waterways in conjunction with renovation of existing terraces and contour buffers in corn and soybean ground will help mitigate soil loss from row crop ground. Addressing gulley

erosion and streambank sloughing near the park areas may mitigate further sediment deposition and phosphorus transport to the lake. Further adoption of agricultural prevention measures like those listed in Table 4-1 will retain topsoil in the soil profile of the fields and prevent erosion. Potential in-lake strategies such phosphorus stabilization treatments in Big Hollow Lake are included as well.

Final TMDL -51 - February 2021

5. Future Monitoring

Water quality monitoring is critical for assessing the current status of water resources as well as historical and future trends. Furthermore, monitoring is necessary to track the effectiveness of best management practice (BMP) implementation, to document attainment of Total Maximum Daily Loads (TMDLs), and progress towards water quality standards (WQS).

Future monitoring in the Big Hollow Lake watershed can be agency-led, volunteer-based, or a combination of both. The Iowa Department of Natural Resources (Iowa DNR) Watershed Monitoring and Assessment Section administer a water quality monitoring program that provides training to interested volunteers. More information can be found at the program website:

http://www.iowadnr.gov/Environmental-Protection/Water-Quality/Water-Monitoring/Volunteer-Water-Monitoring.

Volunteer-based monitoring efforts should include an approved water quality monitoring plan, called a Quality Assurance Project Plan (QAPP), in accordance with Iowa Administrative Code (IAC) 567-61.10(455B) through 567-61.13(455B). The IAC can be viewed here: https://www.legis.iowa.gov/docs/iac/chapter/01-18-2017.567.61.pdf

Failure to prepare an approved QAPP will prevent data collected from being used to evaluate the waterbody in the 305(b) Integrated Report – the biannual assessment of water quality in the state, and the 303(d) list – the list that identifies impaired waterbodies.

5.1. Routine Monitoring for Water Quality Assessment

Data collection in Big Hollow Lake to assess water quality trends and compliance with water quality standards (WQS) will include monitoring conducted as part of the DNR Ambient Lake Monitoring Program. The Ambient Lake Monitoring Program was initiated in 2000 in order to better assess the water quality of Iowa lakes. Typically, one location near the deepest part of the lake is sampled, and many chemical, physical, and biological parameters are measured.

Sampling parameters are reported in Table 5-1. At least three sampling events are scheduled every summer, typically between Memorial Day and Labor Day. While the ambient monitoring program can be used to identify trends overall, in-lake water quality, it does not necessarily lend itself to calculation of watershed loads, identification of individual pollutant sources, or the evaluation of BMP implementation.

Final TMDL - 52 - February 2021

Table 5-1. Ambient Lake Monitoring Program Water Quality Parameters.

Chemical	Physical	Biological
• Total Phosphorus (TP)	Secchi Depth	Chlorophyll a
 Soluble Reactive Phosphorus (SRP) 	• Temperature	 Phytoplankton (mass and composition)
 Total Nitrogen (TN) 	• Dissolved Oxygen (DO)	 Zooplankton (mass and composition)
 Total Kjeldahl Nitrogen (TKN) 	• Turbidity	
• Ammonia	 Total Suspended Solids (TSS) 	
Un-ionized Ammonia	 Total Fixed Suspended Solids 	
Nitrate + Nitrite Nitrogen	 Total Volatile Suspended Solids 	
Alkalinity	Specific Conductivity	
• pH	Thermocline Depth	
Total Organic Carbon	Lake Depth	
• Total Dissolved Solids		
Dissolved Organic Carbon		

5.2. Expanded Monitoring for Detailed Analysis

Given current resources and funding, future water quality data collection in the Big Hollow Lake watershed to assess water quality trends and compliance with WQS may be limited. However, there may be enough interest by local stakeholders to seek out funding to implement BMPs and allow for future monitoring of those practices to ensure phosphorus and other pollutant reductions to Big Hollow Lake.

Data available from the Iowa DNR Ambient Lake Monitoring Program will be used to assess general water quality trends and WQS violations and attainment. More detailed monitoring data is required to reduce the level of uncertainty associated with water quality trend analysis, better understand the impacts of implemented watershed projects (i.e., BMPs), and guide future water quality modeling and BMP implementation efforts.

If the goal of monitoring is to evaluate spatial and temporal trends and differences in water quality resulting from implementation of BMPs, a more intensive monitoring program will be needed. Table 5-2 outlines potential locations, type of monitoring, parameters collected, and the purpose of each type of data collected as part of an expanded monitoring effort. It is unlikely that available funding will allow collection of all data included in Table 5-2, but the information should be used to help stakeholders identify and prioritize data needs. Locations for expanded monitoring in the Big Hollow Lake watershed

Final TMDL - 53 - February 2021

have been chosen to take into account subbasin boundaries and can be used in assigning nutrient concentrations to each subbasin if deployed in such a manner.

Table 5-2. Recommended Monitoring Plan.

Parameter(s)	Intervals	Duration	¹ Location(s)
Routine grab sampling for flow, sediment, P, and N	Every 1-2 weeks	April through October	Ambient location in Big Hollow Lake, plus secondary locations
Continuous flow	15-60 minute	April through October	Big Hollow Lake inlet & outlet
Continuous pH, DO, and temperature	15-60 minute	April through October	Ambient location in Big Hollow Lake
Runoff event flow, sediment, P, and N	15-60 minute intervals during runoff	5 events between April and October	Select tile and/or culvert discharge locations in areas of focused BMP implementation to evaluate efficacy
Event or continuous tile drain flow, N, and P sampling	15-60 minute	10 to 14-day wet weather periods if continuous sampling is not feasible	Select tile and/or culvert discharge locations in areas of focused BMP implementation to evaluate efficacy
Shoreline mapping, bathymetry studies	Before and after dredging or construction, every 5 years	Design lifespan of waterbody	Near future dredging operations, or near lake inlets, upstream sediment basins

⁽¹⁾ Tributary, tile drain, and gully site selection to be based on suspected pollutant source location, BMP placement, landowner permission, and access/installation feasibility.

It may be useful to divide the recommended monitoring plan into several tiers based on ease of deployment and cost effectiveness. This will help stakeholders and management personnel best direct their resources. This monitoring plan may be reevaluated at any time to change the management strategy. Data collection should commence before new BMPs are implemented or existing ones are renovated in the watershed to establish baseline conditions. Selection of tributary sites should consider location of BMPs, location of historical data (for comparative purposes), landowner permission (if applicable), and logistical concerns such as site access and feasibility of equipment installation (if necessary). This data could form the foundation for assessment of water quality trends; however, more detailed information will be necessary to make any statements about water quality trends with certainty. Therefore, routine grab sampling should be viewed only as a starting point for assessing trends in water quality. Possible monitoring scenarios above the current monitoring condition are described below.

Basic Monitoring

Targeted grab sampling of the Big Hollow Lake ambient monitoring point should be continued on a biweekly basis. Grab samples on a seasonal basis at the inlet would be done to support data provided by the main lake.

Targeted Monitoring

Grab samples should continue on a routine and runoff event based schedule. Flow data may be recorded with manual flow readings based on developed rating curves. Locations and sampling approaches would include the ambient monitoring station and upstream inlets.

Advanced Monitoring

Automated data recorded by ISCO devices would provide information on continuous flow, and continuous pH, DO, and temperature. Routine grab sampling for flow, sediment, P, and N will help provide a check on the automated sampling. In addition to routine sampling, runoff event sampling for event flow, sediment, N, and P will help show the effects of high recurrence interval events. Locations and sampling approaches would include the ambient monitoring station, inlets and outlets of newly constructed sedimentation basins, and outlets from upstream tributaries- such as roadway culverts. Reliable long-term flow data is also important because hydrology drives many important processes related to water quality, and a good hydrologic data set will be necessary to evaluate the success of BMPs such as reduced-tillage, saturated buffers, terraces and grass waterways, riparian buffers, and wetlands.

Monitoring of chemicals associated with gypsum production in the watershed may provide useful feedback of the overall impact of the facility on the health of the lake. Information on calcium and sulfate levels (the two components of gypsum) in the lake could be compared to academic sources or other waterbodies with similar industrial activity in the watershed.

To further gather information on erosion in the watershed, a "rapid assessment of stream conditions along length" (RASCAL) procedure can be done on gullies and channels on an annual basis to show erosion mitigation over several years. These RASCAL assessments would be compared to past assessments to show if gully and streambank erosion problems are worsening or lessening. Previous assessments will provide a benchmark of current conditions and will allow stakeholders to identify potential problem areas for implementation of BMPs. Gully and streambank erosion labeled as severe or very severe in the most recent RASCAL assessment are marked in Figure 5-1.

Core samples from several points throughout Big Hollow Lake would also help provide insight on the significance of gypsum sediment on the lake bed. Although gypsum may have a slight mitigation impact on phosphorus in the water column by helping phosphorus settle out of the water column, gypsum byproducts may create an aesthetically objectionable layer of sediment on the bottom of the lake.

The proposed monitoring information would assist utilization of watershed and water quality models to simulate various scenarios and water quality response to BMP implementation. Monitoring parameters and locations should be continually evaluated. Adjustment of parameters and / or locations should be based on BMP placement, newly discovered or suspected pollution sources, and other dynamic factors. The lowa DNR Watershed Improvement Section may provide technical support to locally led efforts in collecting further water quality and flow monitoring data in the Big Hollow Lake watershed. A look at how these proposed monitoring plans may be deployed in the Big Hollow Lake watershed is shown in Figure 5-1.

Final TMDL - 55 - February 2021

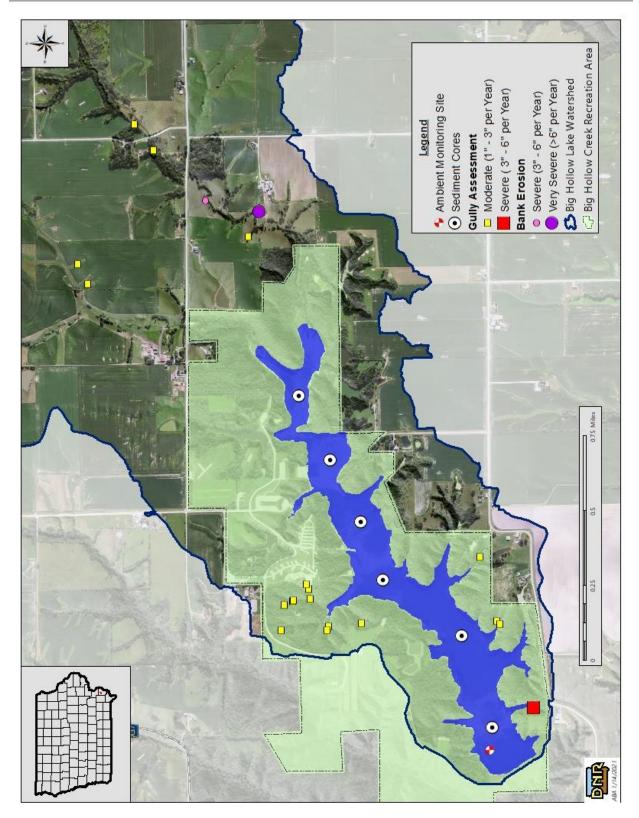


Figure 5-1. Potential Monitoring Locations.

6. Public Participation

Public involvement is important in the Total Maximum Daily Load (TMDL) process since it is the land owners, tenants, and citizens who directly manage land and live in the watershed that determine the water quality in Big Hollow Lake.

6.1. Public Meeting

Public Presentations

A public presentation was posted on the Iowa DNR's YouTube channel for public viewing on March 18, 2021. A link was provided to the presentation on the Iowa DNR's website at https://www.iowadnr.gov/environmental-protection/water-quality/watershed-improvement/water-improvement-plans. The presentation was available for viewing through the public comment period.

6.2. Written Comments

A press release will be issued in tandem with the posting of the presentation to the Iowa DNR's YouTube channel. The press release will begin a 30 day public comment period. Public comments received during the public comment period will be listed with an official Iowa DNR response in Appendix J.

Final TMDL - 57 - February 2021

7. References

Carlson, R.E. 1977. A trophic state index for lakes. Limnology and Oceanography. 22(2):361-369.

Carlson, R, and J. Simpson. 1996. A Coordinator's Guide to Volunteer Lake Monitoring Methods. North American Lake Management Society. 96 pp.

Dinnes, D.L. 2004. Assessments of practices to reduce nitrogen and phosphorus nonpoint source pollution of lowa's surface waters. Iowa Department of Natural Resources; USDA-ARS National Soil Tilth Laboratory, Ames, Iowa.

Dodds, W. 2000. Freshwater Ecology: Concepts and Environmental Applications. Draft textbook. Division of Biology, Kansas State University, Manhattan, Kansas.

Iowa Department of Natural Resources, December 31, 2014, Lake Restoration Program 2014 Report and 2015 Plan.

Iowa Department of Natural Resources, March 28, 2017, Draft Methodology for Iowa's 2016 Water Quality Assessment, Listing and Reporting Pursuant to Sections 305(b) and 303(d) of the Federal Clean Water Act

Iowa Environmental Mesonet (IEM). 2018a. Iowa State University Department of Agronomy. NWS COOP Network. IEM "Climodat" Reports. Download available at https://mesonet.agron.iastate.edu/climodat/. Accessed in March 2018.

Iowa Environmental Mesonet (IEM). 2018b. Iowa State University Department of Agronomy. Iowa Ag Climate Network. Download available at http://mesonet.agron.iastate.edu/agclimate/hist/dailyRequest.php. Accessed in March 2018.

Minnesota Pollution Control Agency (MPCA). 2005. Lake Water Quality Assessment Report: Developing Nutrient Criteria. Third Edition.

Prior, Jean Cutler. *Landforms of Iowa*. Iowa City: U of Iowa for the Dept. of Natural Resources, 1991. Print.

U.S. Environmental Protection Agency (EPA). 1991. Technical Support Document for Water Quality-based Toxics Control. EPA/505/2-90-001. EPA Office of Water, Washington, DC.

U.S. Environmental Protection Agency (EPA). 2006. Establishing TMDL "Daily" Loads in Light of the Decision by the U.S. Court of Appeals for the D.C. circuit in Friends of the Earth, Inc. v. EPA, et al., No. 05-5015, (April 25, 2006) and Implications for NPDES Permits. Memorandum from Benjamin Grumbles, Assistant Administrator, EPA Office of Water, Washington, DC.

U.S. Environmental Protection Agency (EPA). 2007. Options for Expressing Daily Loads in TMDLs (Draft). EPA Office of Wetlands, Oceans & Watersheds, Washington, DC.

Walker, William W., Draft 1983, Published 1985, "Empirical Methods for Predicting Eutrophication in Impoundments - Report 3: Model Refinements", prepared for Office, Chief of Engineers, U.S. Army,

Final TMDL - 58 - February 2021

Washington, D.C., Technical Report E-81-9, U.S. Army Corps of Engineers, Waterways Experiment Station, Vicksburg, Mississippi.

Walker, W., 1996 (Updated 1999). Simplified Procedures for Eutrophication Assessment and Prediction: User Manual. US Army Corps of Engineers Waterways Experiment Station. Instruction Report W-96-2.

Final TMDL - 59 - February 2021

Appendix A. Glossary of Terms, Abbreviations, and Acronyms

303(d) list: Refers to section 303(d) of the Federal Clean Water Act, which

requires a listing of all public surface waterbodies (creeks, rivers, wetlands, and lakes) that do not support their general and/or designated uses. Also called the state's "Impaired Waters List."

305(b) assessment: Refers to section 305(b) of the Federal Clean Water Act, it is a

comprehensive assessment of the state's public waterbodies' ability to support their general and designated uses. Those bodies of water which are found to be not supporting or only partially supporting their

uses are placed on the 303(d) list.

319: Refers to Section 319 of the Federal Clean Water Act, the Nonpoint

Source Management Program. Under this amendment, States receive grant money from EPA to provide technical & financial assistance, education, & monitoring to implement local nonpoint source water

quality projects.

AFO: Animal Feeding Operation. A lot, yard, corral, building, or other area in

which animals are confined and fed and maintained for 45 days or more in any 12-month period, and all structures used for the storage

of manure from animals in the operation. Open feedlots and

confinement feeding operations are considered to be separate animal

feeding operations.

AU: Animal Unit. A unit of measure used to compare manure production

between animal types or varying sizes of the same animal. For

example, one 1,000 pound steer constitutes one AU, while one mature

hog weighing 200 pounds constitutes 0.4 AU.

Benthic: Associated with or located at the bottom (in this context, "bottom"

refers to the bottom of streams, lakes, or wetlands). Usually refers to algae or other aquatic organisms that reside at the bottom of a

wetland, lake, or stream (see periphyton).

Benthic Animals larger than 0.5 mm that do not have backbones. These

animals live on rocks, logs, sediment, debris and aquatic plants during

some period in their life. They include crayfish, mussels, snails, aquatic worms, and the immature forms of aquatic insects such as stonefly

and mayfly nymphs.

macroinvertebrates:

Base flow: Sustained flow of a stream in the absence of direct runoff. It can

include natural and human-induced stream flows. Natural base flow is

sustained largely by groundwater discharges.

Biological impairment: A stream segment is classified as biologically impaired if one or more

of the following occurs, the FIBI and or BMIBI scores fall below

Final TMDL - 60 - February 2021

biological reference conditions, a fish kill has occurred on the segment, or the segment has seen a > 50% reduction in mussel species.

Biological reference condition:

Biological reference sites represent the least disturbed (i.e. most natural) streams in the ecoregion. The biological data from these sites are used to derive least impacted BMIBI and FIBI scores for each ecoregion. These scores are used to develop Biological Impairment Criteria (BIC) scores for each ecoregion. The BIC is used to determine the impairment status for other stream segments within an ecoregion.

BMIBI:

Benthic Macroinvertebrate Index of Biotic Integrity. An index-based scoring method for assessing the biological health of streams and rivers (scale of 0-100) based on characteristics of bottom-dwelling invertebrates.

BMP:

Best Management Practice. A general term for any structural or upland soil or water conservation practice. For example terraces, grass waterways, sediment retention ponds, reduced tillage systems, etc.

CAFO:

Concentrated Animal Feeding Operation. A federal term defined as any animal feeding operation (AFO) with more than 1,000 animal units confined on site, or an AFO of any size that discharges pollutants (e.g. manure, wastewater) into any ditch, stream, or other water conveyance system, whether man-made or natural.

CBOD5:

5-day Carbonaceous Biochemical Oxygen Demand. Measures the amount of oxygen used by microorganisms to oxidize hydrocarbons in a sample of water at a temperature of 20°C and over an elapsed period of five days in the dark.

CFU:

A Colony Forming Unit is a cell or cluster of cells capable of multiplying to form a colony of cells. Used as a unit of bacteria concentration when a traditional membrane filter method of analysis is used. Though not necessarily equivalent to most probably number (MPN), the two terms are often used interchangeably.

Confinement feeding operation:

An animal feeding operation (AFO) in which animals are confined to areas which are totally roofed.

Credible data law:

Refers to 455B.193 of the Iowa Administrative Code, which ensures that water quality data used for all purposes of the Federal Clean Water Act are sufficiently up-to-date and accurate. To be considered "credible," data must be collected and analyzed using methods and protocols outlined in an approved Quality Assurance Project Plan (QAPP).

Final TMDL - 61 - February 2021

Cyanobacteria (bluegreen algae): Members of the phytoplankton community that are not true algae but are capable of photosynthesis. Some species produce toxic substances

that can be harmful to humans and pets.

Designated use(s): Refer to the type of economic, social, or ecological activities that a

specific waterbody is intended to support. See Appendix B for a

description of all general and designated uses.

DNR: Iowa Department of Natural Resources.

Ecoregion: Areas of general similarity in ecosystems and in the type, quality, and

quantity of environmental resources based on geology, vegetation,

climate, soils, land use, wildlife, and hydrology.

EPA (or USEPA): United States Environmental Protection Agency.

Ephemeral gully erosion:

Ephemeral gullies occur where runoff from adjacent slopes forms concentrated flow in drainage ways. Ephemerals are void of vegetation and occur in the same location every year. They are crossable with farm equipment and are often partially filled in by

tillage.

FIBI: Fish Index of Biotic Integrity. An index-based scoring method for

assessing the biological health of streams and rivers (scale of 0-100)

based on characteristics of fish species.

FSA: Farm Service Agency (United States Department of Agriculture).

Federal agency responsible for implementing farm policy, commodity,

and conservation programs.

General use(s): Refer to narrative water quality criteria that all public waterbodies

must meet to satisfy public needs and expectations. See Appendix B

for a description of all general and designated uses.

Geometric Mean

(GM):

A statistic that is a type of mean or average (different from arithmetic mean or average) that measures central tendency of data. It is often used to summarize highly skewed data or data with extreme values such as wastewater discharges and bacteria concentrations in surface waters. In Iowa's water quality standards and assessment procedures, the geometric mean criterion for *E. coli* is measured using at least five

samples collected over a 30-day period.

Geographic Information System(s). A collection of map-based data and

tools for creating, managing, and analyzing spatial information.

Groundwater: Subsurface water that occurs beneath the water table in soils and

geologic formations that are fully saturated.

Final TMDL - 62 - February 2021

Gully erosion: Soil movement (loss) that occurs in defined upland channels and

ravines that are typically too wide and deep to fill in with traditional

tillage methods.

HEL: Highly Erodible Land. Defined by the USDA Natural Resources

Conservation Service (NRCS), it is land, which has the potential for long-term annual soil losses to exceed the tolerable amount by eight

times for a given agricultural field.

IDALS: Iowa Department of Agriculture and Land Stewardship

Integrated report: Refers to a comprehensive document that combines the 305(b)

assessment with the 303(d) list, as well as narratives and discussion of overall water quality trends in the state's public waterbodies. The lowa Department of Natural Resources submits an integrated report

to the EPA biennially in even numbered years.

Load Allocation. The portion of the loading capacity attributed to (1)

the existing or future nonpoint sources of pollution and (2) natural background sources. Wherever possible, nonpoint source loads and natural loads should be distinguished. (The total pollutant load is the

sum of the wasteload and load allocations.)

Light Detection and Ranging. Remote sensing technology that uses

laser scanning to collect height or elevation data for the earth's

surface.

Load: The total amount of pollutants entering a waterbody from one or

multiple sources, measured as a rate, as in weight per unit time or per

unit area.

Macrophyte: An aquatic plant that is large enough to be seen with the naked eye

and grows either in or near water. It can be floating, completely

submerged (underwater), or partially submerged.

MOS: Margin of Safety. A required component of the TMDL that accounts

for the uncertainty in the response of the water quality of a

waterbody to pollutant loads.

MPN: Most Probable Number. Used as a unit of bacteria concentration when

a more rapid method of analysis (such as Colisure or Colilert) is utilized. Though not necessarily equivalent to colony forming units

(CFU), the two terms are often used interchangeably.

MS4: Municipal Separate Storm Sewer System. A conveyance or system of

conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains) owned and operated by a state, city, town, borough,

Final TMDL - 63 - February 2021

county, parish, district, association, or other public body (created by or pursuant to state law) having jurisdiction over disposal of sewage, industrial wastes, stormwater, or other wastes, including special districts under state law such as a sewer district, flood control district or drainage district, or similar entity, or an Indian tribe or an authorized Indian tribal organization, or a designated and approved management agency under section 208 of the Clean Water Act (CWA) that discharges to waters of the United States.

Nonpoint source pollution:

Pollution that is not released through pipes but rather originates from multiple sources over a relatively large area. Nonpoint sources can be divided into source activities related either to land or water use including failing septic tanks, improper animal-keeping practices, forestry practices, and urban and rural runoff.

NPDES: National Pollution Discharge Elimination System. The national

program for issuing, modifying, revoking and reissuing, terminating, monitoring, and enforcing permits, and imposing and enforcing pretreatment requirements, under Section 307, 402, 318, and 405 of the Clean Water Act. Facilities subjected to NPDES permitting regulations include operations such as municipal wastewater treatment plants and industrial waste treatment facilities, as well as

some MS4s.

NRCS: Natural Resources Conservation Service (United States Department of

Agriculture). Federal agency that provides technical assistance for the

conservation and enhancement of natural resources.

Open feedlot: An unroofed or partially roofed animal feeding operation (AFO) in

which no crop, vegetation, or forage growth or residue cover is maintained during the period that animals are confined in the

operation.

Periphyton: Algae that are attached to substrates (rocks, sediment, wood, and

other living organisms). Are often located at the bottom of a wetland,

lake, or stream.

Phytoplankton: Collective term for all photosynthetic organisms suspended in the

water column. Includes many types of algae and cyanobacteria.

Point source pollution: Pollutant loads discharged at a specific location from pipes, outfalls,

and conveyance channels from either municipal wastewater

treatment plants or industrial waste treatment facilities. Point sources

are generally regulated by a federal NPDES permit.

Pollutant: As defined in Clean Water Act section 502(6), a pollutant means

dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, heat,

Final TMDL - 64 - February 2021

wrecked or discarded equipment, rock, sand, cellar dirt, and industrial,

municipal, and agricultural waste discharged into water.

Pollution: The man-made or man-induced alteration of the chemical, physical,

biological, and/or radiological integrity of water.

PPB: Parts per Billion. A measure of concentration that is the same as

micrograms per liter (μg/L).

PPM: Parts per Million. A measure of concentration that is the same as

milligrams per liter (mg/L).

RASCAL: Rapid Assessment of Stream Conditions Along Length. RASCAL is a

global positioning system (GPS) based assessment procedure designed

to provide continuous stream and riparian condition data at a

watershed scale.

Riparian: Refers to areas near the banks of natural courses of water. Features of

riparian areas include specific physical, chemical, and biological characteristics that differ from upland (dry) sites. Usually refers to the

area near a bank of a stream or river.

RUSLE: Revised Universal Soil Loss Equation. An empirical model for

estimating long term, average annual soil losses due to sheet and rill

erosion.

Scientific notation: See explanation on page 72.

Secchi disk: A device used to measure transparency in waterbodies. The greater

the Secchi depth (typically measured in meters), the more transparent

the water.

Sediment delivery

ratio:

A value, expressed as a percent, which is used to describe the fraction

of gross soil erosion that is delivered to the waterbody of concern.

Seston: All particulate matter (organic and inorganic) suspended in the water

column.

State Hygienic Laboratory (University of Iowa). Provides physical,

biological, and chemical sampling for water quality purposes in support of beach monitoring, ambient monitoring, biological reference monitoring, and impaired water assessments.

Sheet & rill erosion: Sheet and rill erosion is the detachment and removal of soil from the

land surface by raindrop impact, and/or overland runoff. It occurs on slopes with overland flow and where runoff is not concentrated.

Final TMDL - 65 - February 2021

Single-Sample Maximum (SSM):

A water quality standard criterion used to quantify *E. coli* levels. The single-sample maximum is the maximum allowable concentration

measured at a specific point in time in a waterbody.

SI: Stressor Identification. A process by which the specific cause(s) of a

biological impairment to a waterbody can be determined from cause-

and-effect relationships.

Storm flow (or stormwater):

The discharge (flow) from surface runoff generated by a precipitation event. *Stormwater* generally refers to runoff that is routed through

some artificial channel or structure, often in urban areas.

STP: Sewage Treatment Plant. General term for a facility that treats

municipal sewage prior to discharge to a waterbody according to the

conditions of an NPDES permit.

SWCD: Soil and Water Conservation District. Agency that provides local

assistance for soil conservation and water quality project implementation, with support from the lowa Department of

Agriculture and Land Stewardship.

TDS: Total Dissolved Solids: The quantitative measure of matter (organic

and inorganic material) dissolved, rather than suspended, in the water column. TDS is analyzed in a laboratory and quantifies the material

passing through a filter and dried at 180 degrees Celsius.

TMDL: Total Maximum Daily Load. As required by the Federal Clean Water

Act, a comprehensive analysis and quantification of the maximum amount of a particular pollutant that a waterbody can tolerate while

still meeting its general and designated uses. A TMDL is mathematically defined as the sum of all individual wasteload

allocations (WLAs), load allocations (LAs), and a margin of safety

(MOS).

Trophic state: The level of ecosystem productivity, typically measured in terms of

algal biomass.

TSI (or Carlson's TSI): Trophic State Index. A standardized scoring system developed by

Carlson (Carlson, 1977) that places trophic state on an exponential scale of Secchi depth, chlorophyll, and total phosphorus. TSI ranges between 0 and 100, with 10 scale units representing a doubling of

algal biomass.

Total Suspended Solids. The quantitative measure of matter (organic

and inorganic material) suspended, rather than dissolved, in the water column. TSS is analyzed in a laboratory and quantifies the material

retained by a filter and dried at 103 to 105 degrees Celsius.

Final TMDL - 66 - February 2021

Turbidity: A term used to indicate water transparency (or lack thereof). Turbidity

is the degree to which light is scattered or absorbed by a fluid. In practical terms, highly turbid waters have a high degree of cloudiness

or murkiness caused by suspended particles.

UAA: Use Attainability Analysis. A protocol used to determine which (if any)

designated uses apply to a particular waterbody. (See Appendix B for a

description of all general and designated uses.)

USDA: United States Department of Agriculture

USGS: United States Geologic Survey (United States Department of the

Interior). Federal agency responsible for implementation and maintenance of discharge (flow) gauging stations on the nation's

waterbodies.

Watershed: The land area that drains water (usually surface water) to a particular

waterbody or outlet.

WLA: Wasteload Allocation. The portion of a receiving waterbody's loading

capacity that is allocated to one of its existing or future point sources

of pollution (e.g., permitted waste treatment facilities).

WQS: Water Quality Standards. Defined in Chapter 61 of Environmental

Protection Commission [567] of the Iowa Administrative Code, they are the specific criteria by which water quality is gauged in Iowa.

WWTF: Wastewater Treatment Facility. General term for a facility that treats

municipal, industrial, or agricultural wastewater for discharge to public waters according to the conditions of the facility's NPDES permit. Used

interchangeably with wastewater treatment plant (WWTP).

Zooplankton: Collective term for all animal plankton suspended in the water column

which serve as secondary producers in the aquatic food chain and the

primary food source for larger aquatic organisms.

Final TMDL - 67 - February 2021

Scientific Notation

Scientific notation is the way that scientists easily handle very large numbers or very small numbers. For example, instead of writing 45,000,000,000 we write 4.5E+10. So, how does this work?

We can think of 4.5E+10 as the product of two numbers: 4.5 (the digit term) and E+10 (the exponential term).

Here are some examples of scientific notation.

10,000 = 1E+4	24,327 = 2.4327E+4
1,000 = 1E+3	7,354 = 7.354E+3
100 = 1E+2	482 = 4.82E+2
1/100 = 0.01 = 1E-2	0.053 = 5.3E-2
1/1,000 = 0.001 = 1E-3	0.0078 = 7.8E-3
1/10,000 = 0.0001 = 1E-4	0.00044 = 4.4E-4

As you can see, the exponent is the number of places the decimal point must be shifted to give the number in long form. A **positive** exponent shows that the decimal point is shifted that number of places to the right. A **negative** exponent shows that the decimal point is shifted that number of places to the left.

Final TMDL - 68 - February 2021

Appendix B. General and Designated Uses of Iowa's Waters

Introduction

lowa's water quality standards (Environmental Protection Commission [567], Chapter 61 of the Iowa Administrative Code) provide the narrative and numerical criteria by which waterbodies are judged when determining the health and quality of our aquatic ecosystems. These standards vary depending on the type of waterbody (lakes vs. rivers) and the assigned uses (general use vs. designated uses) of the waterbody that is being dealt with. This appendix is intended to provide information about how Iowa's waterbodies are classified and what the use designations mean, hopefully providing a better general understanding for the reader.

All public surface waters in the state are protected for certain beneficial uses, such as livestock and wildlife watering, aquatic life, non-contact recreation, crop irrigation, and other incidental uses (e.g. withdrawal for industry and agriculture). However, certain rivers and lakes warrant a greater degree of protection because they provide enhanced recreational, economical, or ecological opportunities. Thus, all public bodies of surface water in Iowa are divided into two main categories: *general* use segments and *designated* use segments. This is an important classification because it means that not all of the criteria in the state's water quality standards apply to all water ways; rather, the criteria which apply depend on the use designation & classification of the waterbody.

General Use Segments

A general use segment waterbody is one that does not maintain perennial (year-round) flow of water or pools of water in most years (i.e. ephemeral or intermittent waterways). In other words, stream channels or basins that consistently dry up year after year would be classified as general use segments. Exceptions are made for years of extreme drought or floods. For the full definition of a general use waterbody, consult section 61.3(1) in the state's published water quality standards, which became effective on March 22, 2006 (Environmental Protection Commission [567], Chapter 61 of the Iowa Administrative Code).

General use waters are protected for the beneficial uses listed above, which are: livestock and wildlife watering, aquatic life, non-contact recreation, crop irrigation, and industrial, agricultural, domestic and other incidental water withdrawal uses. The criteria used to ensure protection of these uses are described in section 61.3(2) in the state's published water quality standards, which became effective on March 22, 2006 (Environmental Protection Commission [567], Chapter 61 of the Iowa Administrative Code).

Designated Use Segments

Designated use segments are waterbodies that maintain flow throughout the year, or at least hold pools of water that are sufficient to support a viable aquatic community (i.e. perennial waterways). In addition to being protected for the same beneficial uses as the general use segments, these perennial waters are protected for more specific activities such as primary contact recreation, drinking water sources, or coldwater fisheries. There are thirteen different designated use classes (Table B-1) that may apply, and a waterbody may have more than one designated use. For definitions of the use classes and more detailed descriptions, consult section 61.3(1) in the state's published water quality standards, which became effective on March 22, 2006 (Environmental Protection Commission [567], Chapter 61 of the lowa Administrative Code).

Table B-1. Designated Use Classes for Iowa Water Bodies.

Class		able B-1. Designated Ose Classes for Iowa v	
prefix	Class	Designated use	Brief comments
	A1	Primary contact recreation	Supports swimming, water skiing, etc.
А	A2	Secondary contact recreation	Limited/incidental contact occurs, such as boating
	A3	Children's contact recreation	Urban/residential waters that are attractive to children
	B(CW1)	Cold water aquatic life – Type 2	Able to support coldwater fish (e.g. trout) populations
	B(CW2)	Cold water aquatic life – Type 2	Typically unable to support consistent trout populations
	B(WW-1)	Warm water aquatic life – Type 1	Suitable for game and nongame fish populations
В	B(WW-2)	Warm water aquatic life – Type 2	Smaller streams where game fish populations are limited by physical conditions & flow
	B(WW-3)	Warm water aquatic life – Type 3	Streams that only hold small perennial pools which extremely limit aquatic life
	B(LW)	Warm water aquatic life – Lakes and Wetlands	Artificial and natural impoundments with "lake-like" conditions
С	С	Drinking water supply	Used for raw potable water
	HQ	High quality water	Waters with exceptional water quality
Other	HQR	High quality resource	Waters with unique or outstanding features
	нн	Human health	Fish are routinely harvested for human consumption

Final TMDL -70 - February 2021

Designated use classes are determined based on a Use Attainability Analysis, or UAA. This is a procedure in which the waterbody is thoroughly scrutinized, using existing knowledge, historical documents, and visual evidence of existing uses, in order to determine what its designated use(s) should be. This can be a challenging endeavor, and as such, conservative judgment is applied to ensure that any potential uses of a waterbody are allowed for. Changes to a waterbody's designated uses may only occur based on a new UAA, which depending on resources and personnel, can be quite time consuming.

It is relevant to note that on March 22, 2006, a revised edition of Iowa's water quality standards became effective which significantly changed the use designations of the state's surface waters. Essentially, the changes that were made consisted of implementing a "top down" approach to use designations, meaning that all waterbodies should receive the highest degree of protection applicable until a UAA could be performed to ensure that a particular waterbody did not warrant elevated protection. For more information about Iowa's water quality standards and UAAs, contact the Iowa DNR's Water Quality Bureau.

Final TMDL -71 - February 2021

Appendix C. Water Quality Data

The following is a summary of the sampling data from the Iowa State University (ISU) Iowa Lakes Information System and University of Iowa State Hygienic Laboratory (SHL) monitoring efforts.

C.1. Individual Sample Results

Table C-1. ISU and SHL Water Quality Sampling Data (Ambient Location⁽¹⁾).

		Secchi	Chl-a	TP	<u> </u>	Secchi	Chl-a	TP
Source	Date '-'	(m)	(μg/L)	(μg/L)	рН	TSI	TSI	TSI
ISU	5/25/2011	2.60	6.93	34.43	8.65	46.2	49.6	55.1
ISU	7/13/2011	1.00	38.40	50.65	8.29	60.0	66.4	60.7
ISU	8/23/2011	0.33	39.54	42.41	9.33	76.0	66.7	58.1
ISU	5/23/2012	3.65	2.83	26.50	8.48	41.3	40.8	51.4
ISU	7/11/2012	0.98	14.48	57.30	8.94	60.3	56.8	62.5
ISU	8/23/2012	0.38	65.41	57.60	8.10	73.9	71.6	62.6
ISU	5/22/2013	2.27	3.79	153.70	8.11	48.2	43.7	76.7
ISU	7/10/2013	0.91	223.36	105.35	9.68	61.4	83.7	71.3
ISU	8/21/2013	0.34	84.24	96.32	9.42	75.5	74.1	70.0
ISU	5/28/2014	2.80	14.76	97.85	8.57	45.2	57.0	70.2
ISU	7/16/2014	0.80	37.28	66.65	9.20	63.2	66.1	64.7
ISU	8/24/2014	1.18	30.64	33.85	7.87	57.6	64.2	54.9
ISU	5/28/2015	2.80	3.03	43.45	8.42	45.2	41.5	58.5
ISU	7/15/2015	0.45	15.60	184.20	9.64	71.5	57.6	79.3
ISU	8/23/2015	0.80	44.73	95.75	8.30	63.2	67.9	69.9
ISU	5/25/2016	5.40	1.02	23.95	8.18	35.7	30.8	49.9
ISU	7/13/2016	0.67	86.56	82.30	8.45	65.8	74.4	67.7
ISU	8/26/2016	0.67	67.72	172.30	8.76	65.8	72.0	78.4
ISU	5/24/2017	3.75	1.65	97.90	8.11	41.0	35.5	70.2
ISU	7/10/2017	0.50	1.65	67.90	8.30	70.0	35.5	64.9
ISU	8/20/2017	0.50	4.00	86.60	8.30	70.0	44.2	68.4
ISU	5/21/2018	5.43	1.00	203.70	8.20	35.6	30.6	80.8
ISU	7/9/2018	0.40	84.00	110.30	8.70	73.2	74.1	71.9
ISU	8/19/2018	0.40	26.00	85.90	8.60	73.2	62.6	68.3
Average		1.63	37.4	86.5	8.6	53.0	66.1	68.4

⁽¹⁾ Ambient monitoring location = STORET ID 22290002

Final TMDL -72 - February 2021

⁽²⁾ Data between 2012 – 2016 were used for the 2018 Water Quality Assessment Period.

C.2. Annual Mean Data

Table C-2. Precipitation and Annual Mean TSI Values (¹Ambient Location).

Date	Annual Precipitation (in)	Apr-Sep Precipitation (in)	Secchi TSI	Chl-a TSI	TP TSI	рН
2011	42.6	26.9	56.1	63.4	58.2	8.8
2012	30.8	18.7	52.6	63.1	59.7	8.5
2013	39.0	26.6	57.7	76.1	73.0	9.1
2014	39.9	26.5	53.3	63.1	64.5	8.5
2015	45.0	31.3	55.7	60.5	71.6	8.8
2016	34.1	25.7	48.3	69.3	69.4	8.5
2017	31.5	21.0	53.4	39.3	68.0	8.2
2018	38.9	25.4	49.5	66.0	74.7	8.5
Average	37.7	25.2	53.0	66.1	68.4	8.6

⁽¹⁾ Ambient monitoring location = STORET 22290002

Final TMDL -73 - February 2021

Appendix D. Watershed Model Development

Watershed and in-lake modeling were used in conjunction with analysis of observed water quality data to develop the Total Maximum Daily Load (TMDL) for the algae and pH impairments to Big Hollow Lake in Des Moines County, Iowa. This TMDL targets an allowable phosphorus load that will satisfy the primary contact recreation impairment (see Section 3 of this document for details). Reduction of phosphorus is expected to reduce algal blooms and stabilize pH within an acceptable range.

The Spreadsheet Tool for Estimating Pollutant Load (STEPL), version 4.3, was utilized to simulate watershed hydrology and pollutant loading. In-lake water quality simulations were performed using BATHTUB 6.1, an empirical lake and reservoir eutrophication model. The integrated watershed and inlake modeling approach allows the holistic analysis of hydrology and water quality in Big Hollow Lake and its watershed. This section of the Water Quality Improvement Plan (WQIP) discusses the modeling approach and development of the STEPL watershed and BATHTUB lake models.

D.1. Modeling Approach

Data from an 8 year period of record, 2011-2018, were analyzed and used to develop watershed and lake models for the simulation and prediction of phosphorus loads and in-lake response. Models representing a variety of conditions (e.g., wet, dry) and various years were developed. This process was instructive in understanding watershed and in-lake processes, and in the validation of model inputs and calibration. This simulation period is supplemental to the water quality assessment period (2012-2016) upon which the 2018 Integrated Report and 303(d) list were generated. The simulation period also includes the assessment period (2014-2018) upon which the pending 2020 Integrated Report was generated.

D.2. STEPL Model Description

STEPL is a watershed-scale hydrology and water quality model developed for the U.S. Environmental Protection Agency (EPA) by Tetra Tech, Incorporated. STEPL is a long-term average annual model used to assess the impacts of land use and best management practices on hydrology and pollutant loads. STEPL is capable of simulating a variety of pollutants, including sediment, nutrients (nitrogen and phosphorus), and 5-day biochemical oxygen demand (BOD5). Required input data is minimal if the use of model default county-wide soils and coarse precipitation information is acceptable to the user. If available, the user can modify soil and precipitation inputs with higher resolution and local soil and precipitation data. Precipitation inputs include average annual rainfall and rainfall correction factors that describe the intensity (i.e., runoff producing) characteristics of long-term precipitation. Characteristics that affect STEPL estimates of hydrology and pollutant loading include land cover types, population of agricultural livestock, wildlife populations, population served by septic systems, and urban land uses. STEPL also quantifies the impacts of manure application and best management practices (BMPs). Almost all STEPL inputs can be customized if site-specific data is available and more detail is desired.

The watershed was divided into seven subbasins to help quantify the relative pollutant loads stemming from different areas of the watershed and to assist with targeting potential BMP locations. The basins were created to coincide with flow path and watershed boundary of the Big Hollow Lake watershed as shown in Figure D-1. Hydrology and pollutant loadings are summarized for the subbasin and also aggregated as watershed totals.

Final TMDL - 74 - February 2021

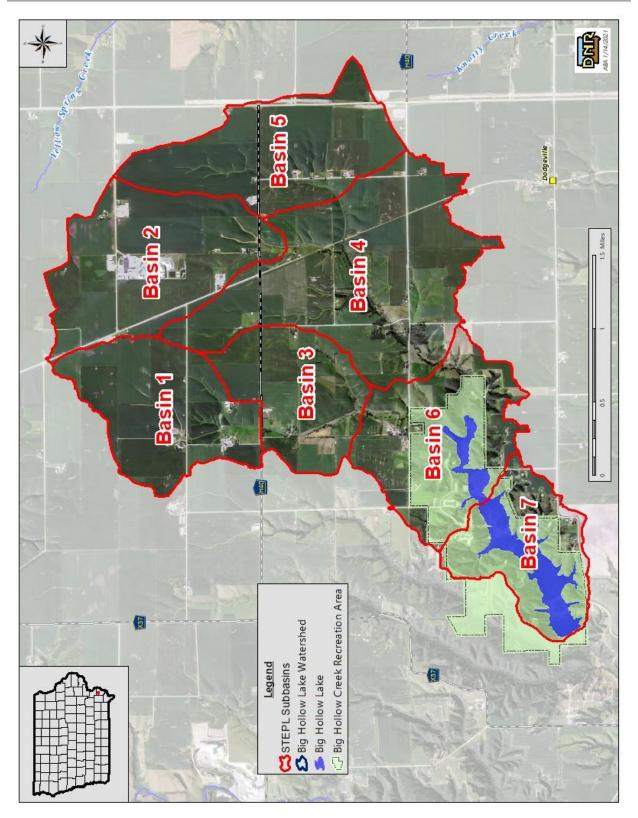


Figure D-1. STEPL Subbasin Map

D.3. Meteorological Input

Precipitation Data

The STEPL model includes a pre-defined set of weather stations from which the user may obtain precipitation-related model inputs. Unfortunately, none of the NWS COOP stations within a reasonable distance of Big Hollow Lake are included in the STEPL model. Therefore, rainfall data from the Iowa Environmental Mesonet network were used for modeling purposes. Weather station information and rainfall data were reported in Section 2.1 (see Table 2.2 and Figures 2.2 and 2.3). Annual rainfall used in the STEPL model was the 2011-2018 average of 37.7 inches/year, which was slightly lower than the 30-year average (1988-2017) of 38.4 inches.

The STEPL precipitation correlation and rain day correction factors were calculated outside of STEPL and entered directly in the STEPL "Input" worksheet to override the default rainfall data. Precipitation data from the modeling period of 2011-2018 were utilized in parameterization. The rain day correction factor of 0.921 was calculated by dividing the number of days that it rained at least 5 mm by the number of days with at least 1 mm of rainfall. This ratio is intended to estimate the number of days that could potentially generate surface runoff. Precipitation inputs are reported in Table D-1, as entered in the "Input" worksheet of the 2011-2018 Big Hollow Lake STEPL model.

Rain correction	n factors			
¹ 0.921	² 0.541			
³ Annual	⁴ Rain	⁵Avg.	Input Notes/Descriptions	
Rainfall	Days	Rain/Event	input Notes/Descriptions	
			(1) The percent of rainfall that exceeds 5 mm per event	
			(2) The percent of rain events that generate runoff	
37.7	93	0.690	(3) Annual average precipitation for modeling period (in)	
			(4) Average days of precipitation per year (days)	
			(5) Average precipitation per event (in)	

Table D-1. STEPL Rainfall Inputs (2011-2018 Average Annual Data).

D.4. Watershed Characteristics

Topography

The Big Hollow Lake watershed was delineated into 7 subbasins. The natural topography and drainage network was chosen as basin boundaries as shown in Figure D-1. This was chosen with future analysis in mind in being able to determine the effectiveness of future renovations within the park. These will aide in identifying areas to implement best management practice strategies in water quality improvement programs in the future.

Land Use

A Geographic Information System (GIS) coverage of land use was developed using 2017-2020 aerial photography and the 2017-2020 Cropland Data Layers (CDL), which were obtained from the United States Department of Agriculture – National Agricultural Statistics Service (USDA-NASS, 2017). Land use assessment was also aided by historic in-field data collection in 2016. The CDL land cover data is summarized by Common Land Units (CLUs). According to the USDA – Farm Service Agency, CLUs are the smallest units of land that have a permanent, contiguous boundary, common land cover, common owner, and common producer (USDA-FSA, 2016). Because land cover pixels are much smaller than CLU field boundaries, many CLUs have one primary land cover, but small isolated pixels with several minor land cover types. In those cases, the dominant land cover within each CLU boundary was determined using a zonal statistic command within Spatial Analyst. This step served as a land cover "filter" to

simplify the data and eliminate small isolated pixels of various land uses within a single field boundary. In addition, 2017 aerial photography was used to further refine the GIS land use coverage. STEPL land cover classifications are reported in Table D-2, with land use distribution previously illustrated in the map (Figure 2-4) and table (Table 2-3) in Section 2.

Table D-2. STEPL Land Use Inputs.

					² User	
Watershed	¹ Urban	Cropland	Pastureland	Forest	Defined	3Total
W1	31.1	523.1	13.8	0.0	17.3	1301.9
W2	110.4	640.1	0.0	0.0	10.3	1653.0
W3	18.8	389.1	22.0	1.6	24.4	1046.0
W4	73.2	907.3	62.1	58.8	40.7	2415.8
W5	57.2	591.8	0.0	0.0	18.1	1465.6
W6	29.2	220.1	62.0	234.5	55.7	1390.6
W7	13.3	42.6	22.8	236.6	22.7	930.4
³ Total Percent	7.3%	72.8%	4.0%	11.7%	4.2%	100%

- (1) Urban includes all developed areas, including roads and farmsteads.
- (2) Includes hay / alfalfa, non-pasture grassland and conservation reserve programs.
- (3) Totals exclude open water in STEPL land use inputs.

Land use type was assigned a specific USLE C-factor and P-factor (Table D-3), based on NRCS publications. C-factors were established on land use based on the NRCS Field office Technical Guide. (NRCS, 2002) and adjusted based on field site visits. P-factor, support practice factor, was determined based on default values in the STEPL model for Des Moines County and adjusted based on field site visits.

Table D-3. C and P Factors for each Land Use.

Land Use Description	C-Factor	P-Factor
Row Crop	0.099 - 0.133	0.932 - 1.0
Farmstead	0.013	1.0
Forest	0.002	0.998 - 1.0
Grassland	0.004	1.0
Pasture	0.002	0.997 - 1.0
Roads	0.00	1.0

Soils

Soils are discussed in detail in Section 2.2. The hydrologic soil group (HSG) and the USLE K-factor are the critical soil parameters in the STEPL model. Watershed soils are predominantly HSG type C soils, with some C/D and D soils interspersed. HSG values were set at group D curve numbers for subbasins 1 and 3 with the remaining subbasins as group C curve numbers values (CNs) in STEPL as a conservative measure. USLE K-factors are specific to each soil type, and were area-weighted and entered into the "Input" worksheet in the STEPL model.

Slopes

Slopes are described in more detail in Section 2.2. USLE land slope (LS) factors were obtained from the subroutine Ls-factor, field based, in Quantum GIS (QGIS). Resulting LS-factors entered into the "Input" worksheet in the STEPL model vary between 0.23 in row crop areas to 2.49 in forest ground near the park area. Slopes are heavily influenced by the highly dissected loess hill landform. Slopes for each land use in each basin are listed below in Table D-4.

Table D-4. STEPL Slopes for Land Use.

				¹User
Watershed	Cropland	Pastureland	Forest	Defined
W1	0.23	1.46		1.11
W2	0.23			1.69
W3	0.57	1.41	1.22	1.18
W4	0.46	1.72	1.54	1.50
W5	0.30			0.83
W6	0.79	2.36	2.49	0.85
W7	0.49	1.28	2.07	0.56

⁽¹⁾ Includes hay / alfalfa, non-pasture grassland, and conservation reserve programs

Curve Numbers

The STEPL model includes default curve numbers (CNs) selected automatically based on HSG and land use. In lowa, watershed modeling professionals across multiple agencies have found that standard NRCS curve numbers result in overestimation of surface runoff and flow (Iowa DNR and ISU, unpublished data). Therefore, HSG type C and D CNs were modified to better reflect conditions in the watershed. Urban land use curve numbers were developed within STEPL based on percent land use of the urban subcategories. Adjusted CNs were entered in the "Input" worksheet of STEPL, and are reported in Table D-5.

Table D-5. STEPL Curve Numbers.

Subwatershed	¹ Urban	Cropland	Forest	Pastureland	² User Defined
W1	93	89	84	79	85
W2	92	85	79	73	80
W3	93	89	84	79	85
W4	92	85	79	73	80
W5	92	85	79	73	80
W6	92	85	79	73	80
W7	92	85	79	73	80

- (1) Urban includes all developed areas, including transportation and farmstead areas.
- (2) User defined Includes hay / alfalfa, non-pasture grassland, and conservation reserve programs.

Sediment Delivery Ratio

The sediment load to Big Hollow Lake will be dependent upon watershed morphology, water velocity, residence time, and other factors. The sediment load to the lake is smaller than total sheet and rill erosion because some of the eroded material is deposited in depressions, ditches, or streams before it

reaches the watershed outlet (i.e., the lake). The sediment delivery ratio (SDR) is the portion of sheet and rill erosion that is transported to the watershed outlet. STEPL calculates the SDR for each subbasin using a simple empirical formula based on drainage area (i.e., subbasin area). The resulting SDR values range from 0.259 in subbasin 4 to 0.328 in subbasin 7.

Best Management Practices

STEPL is able to simulate load reduction efficiencies for a variety of urban and agricultural BMPs in each subbasin. Reductions are dependent on the overall efficiency of each practice and the area of the BMP to which it is applied. The main practices modeled in the Big Hollow Lake watershed are settling basin, contour farming, and filter strips.

Field inspection visits from 2017 to 2020 have allowed for long term BMPs such as crop rotation, tillage practices, and fertilizer timing to influence C and P factors for each land use in each subbasin. Therefore, the BMP calculator was not used due to their influence being already factored into RUSLE coefficients.

D.5. Animals

Agricultural Animals and Manure Application

The STEPL model utilizes livestock population data and the duration (in months) that manure is applied to account for nutrient loading from livestock manure application. There are several small pastureland areas within the Big Hollow Lake watershed and two large beef operations in subbasins 1 and 2 as indicated below. Based on available information there are several animal feeding operations within 3 miles. Inspection of manure management plans (MMP) showed that these facilities may directly contribute to manure application within the Big Hollow Lake watershed. It is therefore assumed that manure will be applied to cropland for two months a year in the Big Hollow Lake watershed. The number of animals included in a subwatershed was equal to the ratio of the area of land applied manure in the watershed compared to the total area of land applied manure multiplied by the total number of animals. For example, if a confinement had 1,000 AU of swine and spread manure on 500 acres, of which 100 acres are in the Big Hollow Lake watershed, the value of 200 AU (100 acres / 500 total acres * 1000 AU) would be listed on the table below. Table D-6 lists the number and type of animals, the animal equivalent units (AEU) normalized per acre, and number of months manure is applied.

Table D-6. Agricultural Animals and Manure Application.						
Watershed	Beef Cattle	Swine (Hog)	AEU (1000lb/ac)	# of months manure applied		
W1	300	1093	0.99	2		
W2	250	0	0.39	2		
W3	20	0	0.05	0		
W4	40	0	0.05	0		
W5	0	0	0	0		
W6	10	0	0.05	0		
W7	10	0	0.23	0		
Total	630	1093	1.76	0 - 2		

Table D-6. Agricultural Animals and Manure Application

Livestock Grazing

There are several small grazing areas in the Big Hollow Lake watershed. Erosion and nutrient loss from pastureland are calculated in the STEPL model but may not include all animals in the watershed, which likely results in an under-estimate of TP loads from this source. Erosion from pasture (and other grassland that may be in poor condition) carries sediment-bound phosphorus, which is accounted for by

using a sediment nutrient enrichment ratio. The STEPL default enrichment ratio is 2.0. STEPL simulates nutrient loss in pasture and grassland runoff by assuming a phosphorus concentration of 0.3 mg/L in the runoff. Similarly, a phosphorus concentration of 0.063 was used to simulate phosphorus loads from shallow groundwater in grazed areas.

Open Feedlots

There are two open feedlots in the Big Hollow Lake watershed in the Iowa DNR Animal Feeding Operations Database. Feedlot operators are not required to report open feedlot information to Iowa DNR for feedlots with less than 1000 animal units (AUs).

Wildlife

The estimated county-wide average deer density is approximately 10 deer per square mile, but an average of 20 deer per square mile was entered in the "Animals" worksheet of the STEPL model for Big Hollow Lake watershed to account for increased density of deer around the lake. Population densities of 200 geese, 20 raccoons, 20 beavers, and 20 "other" per square mile were used to account for additional wildlife (e.g., furbearers, upland birds, etc.) for which data is lacking.

Septic Systems

A GIS coverage of rural residences with private onsite wastewater treatment systems (e.g., septic systems) was developed using aerial images. This procedure resulted in the identification of 32 septic systems in this sparsely populated watershed. It is estimated that 20 percent of these systems are not functioning adequately (i.e., are ponding or leaching). This is a fairly common occurrence in some rural parts of the state. This information is included in the "Inputs" worksheet of the STEPL model for Big Hollow Lake.

Final TMDL - 80 - February 2021

D.6. References

- U.S. Department of Agriculture Natural Resources Conservation Service 2002, https://efotg.sc.egov.usda.gov/references/public/IA/Universal_Soil_Loss_Equation1.pdf
- U.S. Department of Agriculture Farm Service Agency (USDA-FSA). 2016. http://www.fsa.usda.gov/Internet/FSA_File/clu_2007_infosheetpdf.pdf.
- U.S. Department of Agriculture National Agricultural Statistical Summary (USDA-NASS). 2016. http://nassgeodata.gmu.edu/CropScape/.

Final TMDL - 81 - February 2021

Appendix E. Water Quality Model Development

Two models were used to develop the Total Maximum Daily Load (TMDL) for Big Hollow Lake. Watershed hydrology and pollutant loading was simulated using the Spreadsheet Tool for Estimating Pollutant Load (STEPL), version 4.3. STEPL model development was described in detail in Appendix D.

In-lake water quality simulations were performed using BATHTUB 6.14, an empirical lake and reservoir eutrophication model. The BATHTUB model developed for Big Hollow Lake does not simulate dynamic conditions associated with storm events or individual growing seasons. Rather, the model predicts average water quality in the modeling period of 2011-2018, which includes the time period for the 2018 Integrated Report (2012-2016) and the time period for the pending 2020 Integrated Report (2014-2018). This appendix discusses development of the BATHTUB model. The integrated watershed and in-lake modeling approach allows the holistic analysis of hydrology and water quality in Big Hollow Lake and its watershed.

E.1. BATHTUB Model Description

BATHTUB is a steady-state water quality model developed by the U.S. Army Corps of Engineers that performs empirical eutrophication simulations in lakes and reservoirs (Walker, 1999). Eutrophication-related parameters are expressed in terms of total phosphorus (TP), total nitrogen (TN), chlorophyll-a (chl-a), and transparency. The model can distinguish between organic and inorganic forms of phosphorus and nitrogen, and simulates hypolimnetic oxygen depletion rates. Water quality predictions are based on empirical models that have been calibrated and tested for lake and reservoir applications (Walker, 1985). Control pathways for nutrient levels and water quality response are illustrated in Figure E-1.

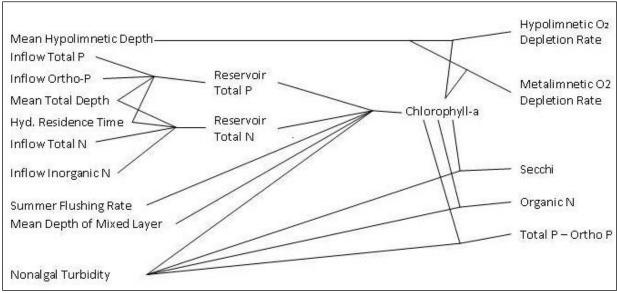


Figure E-1. Eutrophication control pathways in BATHTUB (Walker, 1999)

E.2. Model Parameterization

BATHTUB includes several data input menus and modules to describe lake characteristics, simulation equations, and external (i.e., watershed) inputs. Data menus utilized to develop the BATHTUB model for

Big Hollow Lake include: model selections, global variables, segment data, and tributary data. The model selections menu allows the user to specify which modeling equations (i.e., empirical relationships) are used in the simulation of in-lake nitrogen, phosphorus, chl-a, transparency, and other parameters. The global variables menu describes parameters consistent throughout the lake such as precipitation, evaporation, and atmospheric deposition. The segment data menu is used to describe lake morphometry, observed water quality, calibration factors, and internal loads in each segment of the lake or reservoir. The tributary data menu specifies nutrient loads to each segment using mean flow and concentration in the averaging period. The following sub-sections describe the development of the Big Hollow Lake BATHTUB model and report input parameters for each menu.

Model Selections

BATHTUB includes several models and empirical relationships for simulating in-lake nutrients and eutrophication response. For TP, TN, chl-a, and transparency, Models 1 and 2 are the most general formulations, based upon model testing results (Walker, 1999). Alternative models are provided in BATHTUB to allow use of other eutrophication models, evaluate sensitivity of each model, and facilitate water quality simulation in light of data constraints.

Table E-1 reports the models selected for each parameter used to simulate eutrophication response in Big Hollow Lake. Preference was given to Models 1 and 2 during evaluation of model performance and calibration of the Big Hollow Lake model, but final selection of model type was based on applicability to lake characteristics, availability of data, and agreement between predicted and observed data. The default models were not changed to predict in-lake phosphorus levels because it provided the best agreement with observed data, and because Big Hollow Lake is a manmade impoundment and representative of aquatic systems for which these specific models were developed. Chlorophyll model selection was based on observed data agreement and applicability based on BATHTUB user manual IR-W-96 table 4.2. Model performance is discussed in more detail in Appendix F.

Table E-1. Model selections for Big Hollow Lake.

Parameter	Model No.	Model Description
Total Phosphorus	*01	2 nd order, Avail. P
Total Nitrogen	02	2 nd order, Decay
Chlorophyll-a	01	P, N, Light
Transparency	*01	vs CHLA & Turbidity
Longitudinal Dispersion	*01	Fischer-Numeric
Phosphorus Calibration	02	Concentrations
Nitrogen Calibration	02	Concentrations
Availability Factors	*00	Ignore

^{*} Asterisks indicate BATHTUB defaults

Global Variables

Global input data for Big Hollow Lake are reported in Table E-2. Global variables are independent of watershed hydrology or lake morphometry, but affect the water balance and nutrient cycling of the lake. The first global input is the averaging period. Both seasonal and annual averaging periods are appropriate, depending on site-specific conditions. An annual averaging period was utilized to quantify existing loads and in-lake water quality, and to develop TMDL targets for Big Hollow Lake.

Parameter	Observed Data	BATHTUB Input
Averaging Period	Annual	1.0 years
¹ Precipitation	37.7 in	0.958 m
¹ Evaporation	31.9 in	0.810 m
² Increase in Storage	0	0
³ Atmospheric Loads:		
TP	0.3 kg/ha-yr	30 mg/m²-yr
TN	7.7 kg/ha-yr	770.3 mg/m²-yr

Table E-2. Global Variables Data for Simulation Period.¹

Precipitation was summarized for the 8 year assessment period of 2011-2018 from the lowa Mesonet network collected and discussed in Chapter 2. Potential evapotranspiration data for the same period was obtained from the Crawfordsville, lowa weather station via the ISU Ag Climate database (IEM, 2016b). Net change in reservoir storage was assumed to be zero given the watershed to lake ratio and runoff generated. This 8 year period was chosen in order to reflect the climate during the assessment period when water quality data was collected and analyzed to show the algal impairments at Big Hollow Lake. It was shown in Section 3.1 (Figures 3-8 to 3-10) that precipitation is somewhat correlated with total phosphorus and the impairment seen at Big Hollow Lake. These data were summarized and converted to BATHTUB units and entered in the global data menu. Atmospheric deposition rates were obtained from a regional study (Anderson and Downing, 2006). Nutrient deposition rates are assumed constant from year to year.

Segment Data

Lake morphometry, observed water quality, calibration factors, and internal loads are all included in the segment data menu of the BATHTUB model. Separate inputs can be made for each segment of the lake or reservoir system that the user wishes to simulate. In lakes with simple morphometry and one primary tributary, simulation of the entire lake as one segment is often acceptable. If evaluation of individual segments of the lake (or inflowing tributaries) is desirable, the lake can be split into multiple segments. Each segment may have a distinct tributary.

The Big Hollow Lake BATHTUB model includes two segments to facilitate simulation of diffusion, dispersion, and sedimentation that occur. The relationship between watershed basins and the BATHTUB segment is shown in Table E-5. The ambient monitoring location is used for listing and delisting purposes, the TMDL target applies at the ambient monitoring location in that segment.

Segment morphometry was calculated in the model. Bathymetric survey data and ESRI GIS software was used to estimate segment surface area, mean depth, and segment length. Segment physical parameters input into BATHTUB for the lake system area shown in Table E-3.

Final TMDL - 84 - February 2021

¹Precip and evaporation data are from 2011 - 2018 in order to provide accurate long term data

²Change in lake volume from beginning to end of simulation period.

³From Anderson and Downing, 2006.

Table E-3. Segment Morphometry for the Big Hollow Lake.

Segment	Outflow Segment	Segment Group	Surface Area (km²)	Mean Depth (m)	Length (km)
Upper Segment	Main Body	1	0.156	2.45	1.02
Main Body	Out of Reservoir	1	0.466	4.91	1.76

Mean water quality parameters observed for the modeling period (2011-2018) are reported in Table E-4. These data were compared to output in the Main Body segment of the BATHTUB lake model to evaluate model performance and calibrate the BATHUB and STEPL models for each scenario. The TMDL and future water quality assessment and listing will be based solely on water quality data from the ambient monitoring location in the Main Body segment.

Table E-4. Ambient Water Quality (2011-2018 Annual Means).

		· · · · · · · · · · · · · · · · · · ·
Parameter	Measured Data	¹ BATHTUB Input
Total Phosphorus	86.5 μg/L	86.5 ppb
Total Nitrogen	3.2 mg/L	3,173 ppb
Chlorophyll-a	37.4 μg/L	37.4 ppb
Secchi Depth	1.63 m	1.63 m

¹ Measured or monitored data converted to units required by BATHTUB ppb = parts per billion = micrograms per liter (ug/L)

Tributary Data

The empirical eutrophication relationships in the BATHTUB model are influenced by the global and segment parameters previously described, but are heavily driven by flow and nutrient loads from the contributing drainage area (watershed). Flow and nutrient loads can be input to the BATHTUB model in a number of ways. Flow and nutrient loads used in the development of the Big Hollow Lake BATHTUB model utilize watershed hydrology and nutrient loads predicted using the STEPL model described in Appendix D. Output from STEPL includes annual average flow and nutrient loads. Table E-5 summarizes the physical parameters and monitored inputs for Big Hollow Lake.

Table E-5. Tributary Data for the Big Hollow Lake.

Tributary	BATHTUB Receiving	Total Watershed	Avg Period Flow Rate	STEPL Total P concentration
Name	Segment	Area (km²)	(hm³/yr)	(ppb)
Basin 1	Upper Segment	2.37	0.904	245.3
Basin 2	Upper Segment	3.08	1.187	206.1
Basin 3	Upper Segment	1.86	0.694	209.8
Basin 4	Upper Segment	4.62	1.716	164.4
Basin 5	Upper Segment	2.70	1.030	159.5
Basin 6	Upper Segment	2.51	0.799	116.8
Basin 7	Main Body	1.40	0.406	53.9

Final TMDL - 85 - February 2021

E.3. References

Anderson, K., and J. Downing. 2006. Dry and wet atmospheric deposition of nitrogen, phosphorus, and silicon in an agricultural region. Water, Air, and Soil Pollution, 176:351-374.

Iowa Environmental Mesonet (IEM). 2016a. Iowa State University Department of Agronomy. Iowa Ag Climate Network. Download available at http://mesonet.agron.iastate.edu/request/coop/fe.phtml Accessed in March 2018.

Iowa Environmental Mesonet (IEM). 2016b. Iowa State University Department of Agronomy. Iowa Ag Climate Network. Download available at

 $\underline{\text{http://mesonet.agron.iastate.edu/agclimate/hist/dailyRequest.php}}.$

Accessed in March 2018.

Final TMDL - 86 - February 2021

Appendix F. Model Performance and Calibration

The Big Hollow Lake watershed and water quality models were calibrated by comparing simulated and observed local and regional data. The primary source of calibration data is the ambient lake monitoring data collected by Iowa State University (ISU) and the University of Iowa State Hygienic Laboratory (SHL) between 2011 and 2018. Literature values and results from regional studies regarding sediment and phosphorus exports in similar watersheds were also utilized to evaluate model performance. Calibration was an iterative process that involved running both the watershed model (STEPL) and in-lake model (BATHTUB), and refining model parameters to (1) produce simulated values that were within reasonable ranges according to similar studies, and (2) provide good agreement with observed water quality in Big Hollow Lake.

F.1. STEPL Performance and Calibration

The STEPL model is a long-term average annual simulation model, and is incapable of simulating storm events or short-term fluctuations in hydrology and nutrient loads. There is no long-term monitoring data for tributaries in the Big Hollow Lake watershed, therefore model calibration relied heavily upon sediment and phosphorus exports reported in similar watersheds in the region. Table F-1 reports estimated sheet and rill erosion rates found in several lowa watersheds that are similar composition or proximate in location. Values for Big Hollow Lake watershed are before BMP reductions but also taking into account C and P factor reductions calibrated in RUSLE and RASCAL assessments.

Watershed	County	Area (acres)	Proximity (miles)	Erosion (tons/ac/yr)
Miller Creek	Monroe	19,930	135	2.3
Central Park Lake	Jones	1,699	80	3.8
Kent Park Lake	Johnson	687	59	2.1
Green Valley Lake	Union	5,175	165	2.6
Lake of the Hills	Scott	1,683	48	2.8
¹ Big Hollow Lake	Des Moines	4,733		1.65

Table F-1. Sheet and Rill Erosion in Similar Watersheds.

The Big Hollow Lake STEPL model predicts sheet and rill erosion rates that are slightly lower, but still consistent with those predicted by DNR for other watersheds in the area. The 2011-2018 simulated annual average sheet and rill erosion rate was 1.65 tons/acre, compared with average estimated rates between 2.1 to 3.8 tons/acre/year estimated in other similar watersheds. Note that erosion rates in Table F-1 reflect sheet and rill erosion, not sediment delivered to the lake. Sheet and rill erosion rates in the Big Hollow Lake watershed include erosion from grassland and pasture areas.

Table F-2 compares the annual average TP export simulated by the Big Hollow Lake STEPL model with past study results in other watersheds in lowa with an emphasis on watersheds with similar landuse and topography. TP exports in the Big Hollow Lake watershed are 1.48 pounds per acre per year. Because the STEPL model predicted sediment and phosphorus loads similar in magnitude to estimates developed for other local and regional watersheds, Iowa DNR has determined the STEPL model to be adequate for estimation of phosphorus loads to Big Hollow Lake for development of TMDLs and implementation planning.

Final TMDL - 87 - February 2021

⁽¹⁾ Annual sheet/rill erosion estimated for this TMDL using STEPL (2011-2018).

Table F-2. Comparison of TP Exports in similar Iowa Watersheds.

Watershed Location	Source	TP Export (lb/ac)
Badger Creek Lake, Madison County	Iowa DNR (Previous TMDL)	2.2
Green Valley Lake, Adair County	Iowa DNR (Previous TMDL)	1.6
Thayer Lake, Union County	Iowa DNR (Previous TMDL)	2.1
Lake Orient, Adair County	Iowa DNR (Previous TMDL)	1.53
Lake of the Hills, Scott County	Iowa DNR (Previous TMDL)	1.53
Big Hollow Lake, Des Moines County	STEPL Model (Current TMDL)	1.48

F.2. BATHTUB Model Performance

Performance of the BATHTUB model was assessed by comparing predicted water quality with observed data collected in Big Hollow Lake. Simulation of TP concentration and Secchi depth / chl-a (algae) were critical for TMDL development, and were the focus of calibration efforts.

Calibration

Table F-3 reports observed and predicted annual average TP, chl-a, and Secchi depths in the open water area of Big Hollow Lake, along with the dispersion model and calibration coefficients for each parameter of interest. More comprehensive observed data is reported in Appendix C. Predicted water quality is based on BATHTUB simulations, and the calibration coefficients were iteratively adjusted in order to obtain the best possible agreement between observed and predicted water quality, while minimizing changes in the default coefficients. The calibration period was 2011-2018, in order to encapsulate the 2018 assessment period of 2012-2016.

Calibration coefficients listed alongside the simulated values in Table F-3 were entered in the "Segments" menu of the BATHTUB model, and apply to the ambient monitoring segment of Big Hollow Lake. Calibration coefficients for Big Hollow Lake are within the recommended range according to the BATHTUB user guidance (Walker, 1999).

Initial testing showed phosphorus levels from watershed loading were adequate for meeting observed water quality data in Big Hollow Lake. Internal loading levels were not required and due to lake morphology not appropriate for Big Hollow Lake (Filstrup 2016). Once simulated phosphorus levels were calibrated to observed phosphorus levels, other water quality measurements were calibrated by increasing or decreasing model coefficients within the BATHTUB model.

Final TMDL - 88 - February 2021

Table F-3. Observed and Simulated Water Quality with Calibration Factors.

Parameter	¹ Observed	² Predicted	Calibration Coefficient		
Modeli	Modeling period and TMDL conditions (2002-2018)				
Dispersion coefficient					
Total Phosphorus (ug/L)	86.5	86.5	1.01		
Chlorophyll-a (ug/L)	37.4	37.4	1.15		
Secchi depth (m)	1.6	1.6	1.58		

- (1) Average concentration observed at ambient monitoring location
- (2) Average annual concentration predicted modeled segment of BATHTUB lake model

F.3. References

U.S. Geological Survey (USGS), 2001. Water Quality Assessment of the Eastern Iowa Basins – Nitrogen, Phosphorus, Suspended Sediment, and Organic Carbon in Surface

Walker, W. 1996 (Updated 1999). Simplified Procedures for Eutrophication Assessment and Prediction: User Manual. US Army Corps of Engineers Waterways Experiment Station. Instruction Report W-96-2.

Final TMDL - 89 - February 2021

Appendix G. Expressing Average Loads as Daily Maximums

In November of 2006, The U.S. Environmental Protection Agency (EPA) issued a memorandum entitled Establishing TMDL "Daily" Loads in Light of the Decision by the U.S. Court of Appeals for the D.C. circuit in Friends of the Earth, Inc. v. EPA, et al., No. 05-5015, (April 25, 2006) and Implications for NPDES Permits. In the context of the memorandum, EPA

"...recommends that all TMDLs and associated load allocations and wasteload allocations include a daily time increments. In addition, TMDL submissions may include alternative, non-daily pollutant load expressions in order to facilitate implementation of the applicable water quality standards..."

Per the EPA requirements, the loading capacity of Big Hollow Lake for TP is expressed as both a maximum annual average and a daily maximum load. The annual average load is more applicable to the assessment of in-lake water quality and water quality improvement actions, whereas the daily maximum load expression satisfies the legal uncertainty addressed in the EPA memorandum. The allowable annual average was derived using the BATHTUB model described in Appendix E, and is 2,628.5 lbs/year.

The maximum daily load was estimated from the allowable growing season average using a statistical approach. The methodology for this approach is taken directly from the follow-up guidance document titled *Options for Expressing Daily Loads in TMDLs* (EPA, 2007), which was issued shortly after the November 2006 memorandum cited previously. This methodology can also be found in EPA's 1991 *Technical Support Document for Water Quality Based Toxics Control*.

The *Options for Expressing Daily Loads in TMDLs* document presents a similar case study in which a statistical approach is considered the best option for identifying a maximum daily load (MDL) that corresponds to the allowable average load. The method calculates the daily maximum based on a long-term average and considers variation. This method is represented by the equation:

$$MDL = LTA \times e^{[z\sigma - 0.5\sigma^2]}$$

Where: MDL = maximum daily limit

LTA = long term average

z = z statistic of the probability of occurrence

 $\sigma^2 = \ln(CV^2 + 1)$

CV = coefficient of variation

The allowable annual average of 2,628.5 lbs/year is equivalent to a long-term average (LTA) daily of 7.2 lbs/day. The LTA is the allowable annual load divided by the 365-day averaging period. The average annual allowable load must be converted to a MDL. The 365-day averaging period equates to a recurrence interval of 99.7 percent and corresponding z statistic of 2.326, as reported in Table G-1. The coefficient of variation (CV) is the ratio of the standard deviation to the mean. However, there is insufficient data to calculate a CV as it relates to TP loads to the lake, because the models are based on annual averages over several years. In cases where data necessary for calculating a CV is lacking, EPA recommends using a CV of 0.6 (EPA, 1991). The resulting σ^2 value is 0.31. This yields a TMDL of 22.4 lbs/day. The TMDL calculation is summarized in Table G-2. An explicit MOS of 10 percent (2.2 lbs) was

applied, resulting in a daily LA of 20.2 lbs/day to the daily equation daily TMDL equations. The resulting TMDL, expressed as a daily maximum, is:

TMDL = LC = Σ WLA (0 lbs-TP/day) + Σ LA (20.2 lbs-TP/day) + MOS (2.2 lbs-TP/day) = **22.4 lbs-TP/day**

Table G-1. Multipliers Used to Convert a LTA to an MDL.

Parameter	TMDL	Σ WLA	Σ LA	MOS
LTA (lbs/day)	7.2	0.00	6.48	0.72
Z Statistic	2.326	2.326	2.326	2.326
CV	0.6	0.6	0.6	0.6
σ^2	0.31	0.31	0.31	0.31
MDL (lbs/day)	22.4	0.00	20.2	2.2

Table G-2. Summary of LTA to MDL Calculation for the TMDL.

Parameter	Value	Description
LTA	7.2 lbs/day	Annual TMDL (2,628.5 lbs) divided by 365 days
Z Statistic	2.326	Based on 180-day averaging period
CV	0.6	Used CV from annual GWLF TP loads
σ^2	0.31	In (CV ² + 1)
MDL	22.4 lbs/day	TMDL expressed as daily load

Final TMDL - 91 - February 2021

Appendix H. 2018 305(b) Water Quality Assessment

Segment Summary

Big Hollow Lake

Waterbody ID Code: IA 02-ICD-6496

Location: Des Moines County, S17, T71N, R3W, 5 miles SW of Mediapolis

Assessment Cycle	2018	Overall IR Category	5 – Water is impaired or threatened and a TMDL is needed.
Release Status	Final	Trophic	Eutrophic
Result Period	2012 -2016	Trend	Unknown
Created	10/12/2018 2:34: PM	Last Updated	5/23/2019 10:25 AM

Class	Support	Causes of	Impairment
Class A1	Not Supporting	Impairment Code	5a –TMDL needed.
Recreation		Cause	Algal Growth:
Primary Contact			Chl-a; pH
		Cause Magnitude	Moderate
		Status	Continuing
		Source	Unknown
		Source confidence	Moderate
		Cycle Added	2016
		Impairment Rationale	Narrative criteria
			violation: aesthetically
			objectionable
			conditions
		Data Source	Ambient monitoring:
			Iowa DNR-lakes
		TMDL Priority	Tier I
Class B(LW)	Not Supporting	Impairment Code	5a –TMDL needed.
		Cause	рН
		Cause Magnitude	Slight
		Status	Continuing
		Source	Unknown
		Source Confidence	N/A
		Cycle Added	2016
		Impairment Rationale	Adverse impacts on
			plant/animal
			communities
		Data Source	Ambient monitoring:
			Iowa DNR-lakes
Class HH - Human Health	Not Assessed		
General Use - General Use Water	Not Assessed		
vvater			

Final TMDL - 92 - February 2021

Assessment Summary

The Class A1 (primary contact recreation) uses are assessed (monitored) as "not supported" due to the presence of aesthetically objectionable conditions caused by algae blooms and violations of the Class A1 criterion for pH. The Class B(LW) (aquatic life) uses are assessed (monitored) as "not supported" due to violations of the Class B(LW) criterion for pH. Fish consumption uses are assessed (monitored) as "fully supported." Sources of data for this assessment include (1) results of Iowa DNR/UHL beach monitoring from 2014 through 2016, (2) results of the statewide survey of Iowa lakes conducted from 2012 through 2016 by Iowa State University (ISU), (3) information from the Iowa DNR Fisheries Bureau, and (4) Iowa DNR RAFT fish tissue monitoring.

Assessment Explanation

Results of DNR beach monitoring from 2015 through 2016 suggest that the Class A1 uses are (Evaluated) "Fully Supported." Levels of indicator bacteria at Big Hollow Recreation Area Beach were monitored once per week during the primary contact recreation seasons (May through September) of 2015 (15 samples) and 2016 (15 samples), as part of the DNR beach monitoring program. According to DNR's assessment methodology two conditions need to be met for results of beach monitoring to indicate "full support" of the Class A1 (primary contact recreation) uses: (1) the geometric mean of the samples from each recreation season of the three-year assessment period are less than the state's geometric mean criterion of 126 E. coli orgs/100 ml and (2) not more than 10% of the samples during any one recreation season exceeds the state's single-sample maximum value of 235 E. coli orgs/100 ml. If a sampling season geometric mean exceeds the state criterion of 1000 orgs/100 ml during the three-year assessment period, the Class A1 uses should be assessed as "not supported." Also, if a sampling season geometric mean exceeds the state criterion of 126 orgs/100 ml during the three-year assessment period and/or if significantly more than 10% of the samples in any one of the three recreation seasons exceed lowa's single-sample maximum value of 235 E. coli orgs/100 ml, the Class A1 uses should be assessed as "partially supported." This assessment approach is based on U.S. EPA guidelines (see pgs 3-33 to 3-35 of U.S. EPA 1997b).

At Big Hollow Recreation Area Beach, the geometric means from 2015 and 2016 were all below the Iowa water quality standard of 126 E. coli orgs/100 ml. The geometric mean was 27 E. coli orgs/100 ml in 2015 and 11 E. coli orgs/100 ml in 2016. The percentage of samples exceeding Iowa's single-sample maximum criterion (235 E. coli orgs/100 ml) was 7% in 2015 and 0% in 2016. None of these are significantly greater than 10% of the samples and therefore do not suggest impairment of the Class A1 uses. According to DNR's assessment methodology and U.S. EPA guidelines, these results suggest "Fully Supported" of the Class A1 uses.

For the 2018 assessment/listing cycle, the Class A1 (primary contact recreation) uses of Big Hollow Lake are assessed (monitored) as "not supported" due to aesthetically objectionable conditions caused by algae blooms and due to frequent violations of the state criterion for pH based on information from the ISU lake survey. Using the median values from these surveys from 2012-2016 (approximately 15 samples), Carlson's (1977) trophic state indices for Secchi depth, chlorophyll a, and total phosphorus were 62, 64, and 68 respectively for Big Hollow Lake. According to Carlson (1977) the Secchi depth, chlorophyll a, and total phosphorus values all place Big Hollow Lake in the Eutrophic category. These values suggest moderately high levels of chlorophyll a and suspended algae in the water, moderately poor water transparency, and high levels of phosphorus in the water column. The data show 4 violations of the Class A1 criterion for pH in 15 samples (27%). Although the index value for chlorophyll a is below the impairment trigger of 65 for this assessment cycle, Big Hollow Lake was listed as partially supporting its Class A1 uses due to aesthetically objectionable conditions. Based on DNR's methodology, the

median TSI value for chlorophyll a must be 63 or less for two consecutive assessment/listing cycles before a lake can be removed from the state's Section 303(d) list (IR Category 5). Therefore, Big Hollow Lake will remain listed as "not supported" for the 2018 assessment/listing cycle.

The level of inorganic suspended solids was low at Big Hollow Lake, and does not suggest water quality problems due to non-algal turbidity. The median level of inorganic suspended solids in Big Hollow Lake (1.6 mg/L) was ranked 9th among the 138 lakes by the ISU lake survey.

Data from the 2012-2016 ISU lake survey suggest a moderately large population of cyanobacteria exists at Big Hollow Lake. These data show that cyanobacteria comprised 88% of the phytoplankton wet mass at this lake. The median cyanobacteria wet mass (26.7 mg/L) was ranked 89th of the 138 lakes sampled.

The Class B(LW) (aquatic life) uses are assessed (monitored) as "not supported" due to violations of the Class A1,B(LW) criterion for pH. Information from the DNR Fisheries Bureau suggests problems at this lake are likely due to the numerous flooded timber areas on this lake as a result of its construction. Decomposition of timber, brush, and other terrestrials plants have released an abundance of nutrients that caused massive algal and duckweed blooms. Additionally, decomposition can lead to pH problems. Fisheries biologists have reported that submergent vegetation has slowly begun to establish and expect water quality to improve in the future. Results of the ISU lake survey from 2012-2016 show there were no violations of the criterion for ammonia in 15 samples (0%), no violations of the criterion for dissolved oxygen in 15 samples (0%), and 4 violations of the criterion for pH in 15 samples(27%). Based on DNR's assessment methodology these violations are significantly greater than 10% of the samples and therefore suggest impairment (not supported/monitored) of the Class B(LW) uses of Big Hollow Lake.

Fish consumption uses were assessed (monitored) as "fully supported" based on results of U.S. EPA/DNR fish contaminant (RAFT) monitoring at Big Hollow Lake in 2012 and 2015. The sample of shoulder muscle from Snapping Turtle had low levels of contaminants. Levels of primary contaminants in the 2012 sample of Snapping Turtle shoulder muscle was mercury: 0.329 ppm. in 2012 and 0.16 ppm in 2015. The existence of, or potential for, a fish consumption advisory is the basis for Section 305(b) assessments of the degree to which Iowa's lakes and rivers support their fish consumption uses. The fish contaminant data generated from the 2012 RAFT sampling conducted at this Big Hollow Lake show that the levels of contaminants do not exceed any of the advisory trigger levels, thus indicating no justification for issuance of a consumption advisory for this waterbody.

Monitoring and Methods

Assessment Key Dates

5/23/2012	Fixed Monitoring Start Date
8/30/2016	Fixed Monitoring End Date
7/5/2013	Fish Tissue Monitoring
8/13/2015	Fixed Monitoring Start Date

Methods

- Surveys of fish and game biologists/other professionals
- Incidence of spills and / or fish kills
- Non-fixed-station monitoring (conventional during key seasons and flows)
- Fish tissue analysis
- Primary producer surveys (phytoplankton/periphyton/macrophyton)

Appendix I. DNR Project Files and Locations

This appendix is primarily for future reference by DNR staff that may wish to access the original spreadsheets, models, maps, figures, and other files utilized in the development of the TMDL.

Table I-1. Project Files and Locations.

Directory\folder path	File name	Description
\\iowa.gov.state.ia.us\\	Various files	All raw data received from
Big_Hollow_L_09\Data\Raw		others
\\iowa.gov.state.ia.us\\	WQ_dataset_BHL.xlsx	Summary of in-lake WQ data
Big_Hollow_L_09\Data\Reduced		
\\iowa.gov.state.ia.us\\	CrawfordsvilleET.xlsx	Summary of precipitation and
Big_Hollow_L_09\Data\Reduced\		PET data
Weather	-	
\\iowa.gov.state.ia.us\\	Draft TMDL reports	Includes review comments
Big_Hollow_L_09\Documents,		
Presentations\Draft TMDL	<u>.</u>	2
\\iowa.gov.state.ia.us\\	Final report	Report for submittal to EPA
Big_Hollow_L_09\Documents,		
Presentations\Final TMDL \\iowa.gov.state.ia.us\\	Various .pdf and .doc files	References cited in the WQIP
Big_Hollow_L_09\Documents,	various .pui and .doc mes	and/or utilized to develop
Presentations\References		model input parameters
\iowa.gov.state.ia.us\\	Various shapefiles (.shp)	Used to develop models and
Big_Hollow_L_09\GIS\GIS_Data	and raster files (.grd)	maps
\\iowa.gov.state.ia.us\\	ArcGIS project files	Used to develop models and
Big_Hollow_L_09\GIS\Projects	. ,	maps
\\iowa.gov.state.ia.us\\	Various .pdf and .jpg files	Maps/figures used in the
Big_Hollow_L_09\GIS\Maps		WQIP document
\\iowa.gov.state.ia.us\\	TMDL_Equation_Calcs_	Calculate the TMDL
Big_Hollow_L_09\Modeling	BHL.xlsx	Used to develop the TMDL
		equation
		(LA, WLA, and MOS)
		Load response curve calcs
\\iowa.gov.state.ia.us\	STEPL_BHL.xlsm	Used to simulated/predict
Big_Hollow_L_09\Modeling\STEP		existing watershed loads
L	Various .xls files	Used to develop/calculate
		STEPL model inputs
\\iowa.gov.state.ia.us\\	BHL_Calibration.xlsx;	Calculated/converted STEPL
Big_Hollow_L_09	BHL_TMDL.xlsx;	outputs to BATHTUB inputs
\Modeling\BATHTUB		for existing conditions
	Various .btb files	BATHTUB input files for
	ימווטט .טנט וווכט	various scenarios
		various sectionios

Appendix J. Public Comments

Public Comment:

All public comments received during the public comment period will be placed in this section, along with lowa DNR responses.

Final TMDL - 96 - February 2021